

Design Assurance Standard

PUBLIC DRAFT

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Standards Committee

Institute of Operational Privacy Design

NOTE TO REVIEWERS

Please focus primarily on substance. The formatting will change. We will fix any minor grammatical or spelling errors.

- Look for logical inconsistencies.
- Look for gaps in logic.
- Look for confusing language or statements.

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1 Introduction

2 The Institute of Operational Privacy Design (IOPD) is dedicated to the creation and adoption of
3 privacy design standards to protect privacy. The IOPD’s mission is threefold: to evangelize
4 privacy by design through education and standards, to provide accountability through
5 certification mechanisms, and to publicly recognize good privacy practices by companies
6 around the globe.

7 The IOPD is a non-profit, membership-based professional organization primarily run by a
8 volunteer Board of Directors. The Board seeks input from advisors who sit across industries
9 and have varied roles within organizations. As advocates for privacy design standards, the
10 IOPD and its members vow to respect the privacy of individuals in all their practices. We hold
11 ourselves to the highest standard, which we expect from all businesses recognized publicly for
12 good privacy practices.

13 This Design Assurance Standard (the “Assurance Standard”) follows two years of effort by the
14 IOPD’s Standards Committee after its adoption of the Design Process Standard (Process
15 Standard) in January 2023. While the Process Standard details the design process
16 components needed to incorporate privacy considerations and reduce privacy risks, this
17 Assurance Standard uses an assurance case to confirm an organization’s claim that a specific
18 product, service, or business process has been designed, developed, or deployed with privacy
19 aforethought. In other words, the Assurance Standard doesn’t apply to an organization but to a
20 specific object of evaluation. The intent of this certifiable standard is for organizations to
21 demonstrate that they have achieved reasonable assurance around “privacy by design and
22 default” claims.

23 In theory, a product, service, or business process that has been designed, developed and
24 deployed using the Process Standard should meet the Assurance Standard. In practice, this
25 may not be the case because, for the Process Standard, organizations may select their own
26 risk model, whereas this Assurance Standard uses a defined risk model. The singular risk
27 model, and use of an assurance case more generally, provides a common measure enabling
28 relative comparison of privacy respecting qualities between disparate products, services and
29 business processes.

30 In addition to providing a measure for comparison, this Assurance Standard provides
31 methodologies to determine whether the evidence supporting a purported claim has been
32 satisfied. Organizations whose products, services or business processes satisfy these
33 evidentiary burdens can apply for the IOPD’s Privacy by Design and Default Trust Mark.

34 This Standard uses a “claims, arguments, and evidence” (CAE) structured notation for the
35 assurance case.¹ Although the IOPD’s Standards Committee has done most of the hard work
36 constructing the assurance case (i.e., the set of claims, arguments, and necessary evidence),
37 there will be a customization aspect necessary from organizations utilizing this Assurance

¹ See Section ‘Assurance Cases’ for an explanation of CAE structured notation.

38 standard. Organizations will have to select in-scope risks and identify specific controls to
39 address those risks, as well as identify their customers and the configurations supplied to
40 customers. Organizations will need to go further still to support two claims: They will need to
41 provide their Arguments (and Evidence) that benefits outweigh residual risks ([Claim 6](#)) and that
42 the configuration delivered to customers better balances risks and benefits than other possible
43 configurations ([Claim 7](#)). The variety of potential arguments for these claims precludes a
44 generic prescription in this standard. Thus, organizations are required to make their own. While
45 arguments must be sound, logically valid, and supported by evidence, the primary motivation is
46 to ensure that organizations are making arguments balancing the benefits and risks and not
47 just charging forward with features and configurations unexamined.

48 The IOPD hopes you find the Assurance Standard approach both refreshing and innovative.
49 The IOPD has crafted the Assurance Standard for organizations to utilize cases to clarify the
50 connections between the evidence and claims. This Assurance Standard approach is novel in
51 comparison to the current landscape where many standards and certifications rehash the Fair
52 Information Practice Principles (FIPPs) or specify requirements or controls without
53 consideration of whether those controls address risks that are created by the product, service,
54 or business process in question.

55 Privacy professionals who work in “data protection” rather than privacy may find the language
56 used in the Standard particularly jarring, though some terms (e.g. “proportional”) will seem
57 familiar. First and foremost, this Standard is meant to address the broader domain of privacy,
58 not specifically data protection (or even “information privacy”). Second, many of the terms are
59 drawn from systems engineering, threat modeling, and other approaches to risk management
60 that are not well represented in a vernacular coming from compliance and rights.

61 That being said, looking under the hood of this Standard, many of the concepts align very
62 closely with those in data protection. For instance, one can read the defined term Interactions²
63 as equivalent to “data processing.” Threat Actors include controllers, processors, and third
64 parties, such as cybercriminals. Many Harms in the risk model, such as exclusion³, mirror data
65 protection rights. After publication of this Standard, the IOPD will begin working on guidance
66 for use in complying with Article 25 of the European Union’s Regulation 2016/679/EU (i.e.
67 General Data Protection Regulation or GDPR).⁴

² Defined as “An action by and between a [Threat Actor](#) and [At-Risk Parties](#) or their proxies, such as data related to those At-Risk Parties.”

³ Not defined in this Standard, but Exclusion in the Solove Taxonomy is failure to let an individual know about data processing or participate in its use.

⁴ Article 25 of GDPR only applies to controllers and not manufacturers, deployers and processors. However, to the extent that those parties make decisions about the purpose and means of processing, they can be considered controllers. The IPOD will have a full discussion of this in a future guidance on applying this standard in the European Union.

68 **Purpose**

69 The intended audiences of this Standard are privacy professionals, organizations designing,
70 developing, configuring or deploying products, services and business processes, implementers
71 and Assessors as well as privacy and data protection regulators. This Standard serves several
72 purposes for these four distinct audiences:

- 73 • **For the privacy professional**, the Standard serves to illustrate an aspirational and
74 achievable objective with regard to the design, development, or deployment of
75 products, services and business processes. It can help with discussions of how to
76 improve privacy in organizations.
77
- 78 • **For organizations**, the Standard represents an achievable objective with which
79 organizations can measure designs and qualify whether a design is privacy- respecting.
80 This can be for the purpose of internal improvement, brand differentiation, compliance
81 with obligations, and/or satisfying ethical imperatives. For those organizations wanting
82 to assert that they have accomplished “Privacy by Design and Default,” the Standard
83 represents a rigorous set of externally validated criteria to back up that claim.
84
- 85 • **Implementers and Assessors** can utilize the Standard in support of their client
86 engagements to assist those clients in achieving “Privacy by Design and Default.”
87
- 88 • **Regulators** can use the Standard as a benchmark by which to review claims and public
89 statements of “Privacy by Design and Default” in the designs of products, services, or
90 business processes by organizations.

91 Assurance Cases

92 Assurance cases are a formal approach to establishing confidence in a belief or assertion.
93 Assurance cases are used to explain why a target (system, product, service, or process) is
94 believed to have certain qualities. Historically, the principal property of concern in assurance
95 cases has been safety. Indeed, assurance cases as a generic term emerged out of safety
96 cases. Over time, the approach has been extended to other properties, notably security, and
97 more recently privacy. One of the benefits of using an assurance case is flexibility where a
98 rigid prescriptive requirements-based standard may not be contextually relevant. Given the
99 vagaries of privacy concerns and context, assurance cases seem well suited to privacy.

100 Assurance cases are based on structured argumentation, a technique that dates back over
101 half a century and in its original form is attributed to British philosopher Stephen Toulmin.
102 Structured argumentation consists of decomposing the different elements of an argument and
103 mapping them and their relations to one another. Thus, claims are specified, evidence
104 supporting those claims described, and the reasoning connecting evidence and claims is
105 articulated. Qualifiers, counterclaims, and counter-evidence may also be included. Structured
106 argumentation aims to explicitly document all aspects of an argument in a way that supports
107 its systematic evaluation⁵.

108 Assurance cases typically employ defined graphical languages for the purpose of documenting
109 their arguments. The two most widely used are Goal Structuring Notation (GSN) and Claim,
110 Argument, Evidence (CAE). A variety of tools are available to support the construction of
111 assurance cases using such languages. This standard utilizes CAE for specifying its privacy
112 by design and default assurance case.

113 In CAE, a claim is an assertion about an attribute of the system. Arguments can be deductive
114 (i.e. asserting the truth of the claim based on the truth of other claims), inductive (i.e. flowing
115 from supporting evidence), or simply a rephrasing of the claim to support better analysis (i.e.
116 tautological). Evidence flows from the argument and supports the validity of the claim.

117 The reliance on assurance cases in this standard reflects recognition of both the variety of
118 targets to which it might be applied and long-standing deficiencies with the way privacy risk is
119 typically approached. Efforts to move privacy from a compliance to a risk-based approach
120 notwithstanding, prescriptive approaches (which specify controls regardless of context)
121 continue to predominate, as do privacy failures. This trend has only intensified as the
122 complexity of the socio-technical environment has increased.

123 Using an assurance case helps to demonstrate that solid grounds exist that support privacy
124 has been appropriately addressed. Its use accommodates the variety of systems, products,

⁵ Colloquially, an assurance case can be likened to a legal case, where an advocate presents a claim (“the defendant is guilty”). The advocate then presents an argument as to the claims validity (“the defendant is guilty because they had opportunity, means and motive”). Finally, the argument is supported by the evidence (“the defendant was in the ballroom, with the candlestick and hated the decedent”). The weight of the evidence supports the argument and ultimately the claim.

125 services, and processes to which this Standard might be applied. Assurance cases are
126 agnostic with respect to the nature of the target of concern and both enable and compel
127 completely customized explication in a standard format of how privacy risks are addressed,
128 independent of any prescriptive list of measures. Ultimately, the assurance case for a given
129 target aims to convey why confidence in the completeness and sufficiency of those measures
130 is warranted based on the privacy risk model that is also part of this Standard. In other words,
131 the goal is to make sure we have confidence in the measures taken to protect privacy, based
132 on a clear understanding of the risks involved.

133 **Typographical Conventions**

134 The first reference to any term in a block of text will include a link to its definition. The text
135 containing that link will be underlined to make clear that it contains a link. The following
136 constructs are defined here:

137

138 'A or B' means 'either A or B or both';

139 'A and B' means 'both A and B';

140 'A xor B' means 'A or B but not both'

141 R = the set of in-scope Risks from the Risk Model

142 R' = the set of Residual Risks after Controls are applied

143 r_x = specific Risk

144 r'_x = specific Residual Risk after Controls are applied

145 C = the set of Controls

146 c_y = a specific Control

147 I = the set of interactions between Threat Actors and At-Risk Parties by virtue of the Target
148 System

149 i_z = a specific Interaction

150 J = the set of justifications

151 j_z = a specific Justification

152

153 *Italics* are for non-normative text, typically used for examples or supplementary information,
154 such as analogies or references to concepts in common understanding.

155 Definitions

156 Where definitions come from external sources, those sources are referenced in footnotes.
157 Definitions contain cross-reference links where appropriate. In each definition, only the first
158 reference to another definition is linked if the same cross-reference appears more than once in
159 that definition.

160

161 Applicant

162 The Role that applies the standard to the Target System. The Applicant designs, develops, or
163 deploys the Target System.

164

165 Argument

166 Reasoning that provides the bridge between what is known or is assumed (Subclaims,
167 Evidence) and the Claim being asserted. The argument used depends on the type,
168 trustworthiness, and extent of available Evidence and the nature of the Claim. Note that
169 "Argument" is an overloaded word. It is used with a specific meaning here.⁶

- 170 • **Reasoning step** (supported by subclaims) - an Argument is a reasoning step if a Claim
171 can be deduced from a set of Subclaims.⁷ *Example: the animal can reach tree-tops if*
172 *the animal is a giraffe or the animal is a flying bird.*
- 173 • **Evidentiary step** (supported by evidence) - an Argument is a evidentiary step if
174 Evidence makes the Claim more likely than not, based on inductive reasoning.
175 Evidentiary steps may provide a method to measure the confidence of the claim.
176 *Example: the animal is a flying bird if (Evidence it is a bird) and (Evidence of it flying).*
- 177 • **Tautological step** (restatement of a Claim for clarity or specificity) - an Argument is a
178 tautological step if a Subclaim simply defines or restates a Claim. *Example: the zoo has*
179 *an aviary if the zoo has a place to keep birds.*

180

181 Assessor

182 The party that evaluates an Applicant's conformance to the standard. Assessors may be internal
183 (a department or individual employed by the Applicant) or external (a party contracted by the
184 Applicant to review their conformance).

⁶ Adelard (NCC Group), CAE Framework. Available at <https://claimsargumentsevidence.org/notations/claims-arguments-evidence-cae/>

⁷ Rushby, J.M. (2015) The Interpretation and Evaluation of Assurance Case. Available at <https://www.csl.sri.com/~rushby/papers/sri-csl-15-1-assurance-cases.pdf>

185 **At-Risk Party**

186 A Role impacted by a Harm because of their Role in the Target System. While generally an
187 individual (*i.e. natural person*) is at risk, the term here is not limited and may be used, in
188 context, by the Applicant to refer to a non-natural person, such as a business, that can be
189 impacted by a Harm.

190

191 **Benefit**

192 A desired consequence of an Interaction.

193

194 **Bystander**

195 A Role whose existence is immaterial to the operation of the Target System. *An example*
196 *would be a person in the background of a photograph.*

197

198 **Claim**

199 An assertion about a property of the Target System. A Claim is **Mandatory** if it is required by
200 this Standard. A Claim is **Selective** if required by this Standard, but which allows the Applicant
201 to select the specifics of the Claim. A **Subclaim** is a Claim that is made as part of an
202 Argument supporting another Claim.

203

204 **Configurability**

205 The ability to change settings in the Target System. In the illustration below, a lowered switch
206 cover prevents changes to the configuration of the switches. As used in this standard, an
207 Applicant chooses the configurability of the system (which switch covers are up or down) to
208 enable the Customer to configure the system (turn switches on and off). The Applicant also
209 chooses the configuration of the system as delivered to the Customer.

210



211

212 *Figure 1: A physical set of switches which can be enabled or disabled. The settings of those*
213 *switches represent a potential configuration of the system. The switch covers represent the*
214 *configurability of the system. Lowering a switch cover is analogous to removing the*
215 *configurability of a particular setting (the switch is set to whatever setting was made before*
216 *the switch cover was closed).*

217

218 **Configuration**

219 System settings choices made regardless of Configurability. In the illustration under
220 Configurability, the switch settings (whether they are on or off) represent the Configuration,
221 regardless of whether it is further configurable (which is dependent on the position of the
222 switch cover). Configuration is often plural to denote that there may be multiple sets of settings
223 delivered to different types of Customers.

224

225 **Consequence**

226 A desired (Benefit) or undesired (Harm) result of an Interaction.

227

228 **Consumer**

229 A Role that receives Benefit from the Target System (i.e. they consume the output of the
230 Target System).

231

232 **Contracted Party**

233 A Role in contract (directly or indirectly) with the Applicant. *Contracted Parties include*
234 *vendors, clients, partners, employees, contractors, and their vendors', clients, employees, and*
235 *contractors, and others.*

236

237 **Control**

238 An action taken by the Applicant to reduce Risk. Controls are organized into two types,
 239 System Controls and Environmental Controls, though some actions may satisfy both types.
 240 For the purposes of this Standard, Controls are limited to System Controls, and any reference
 241 to Controls means System Controls. Environmental controls are often implemented by the
 242 Applicant, Customer, or Other Parties and affect the environment in which the Target System
 243 operates. *For instance, a Control that restricts the sale of the Target System in repressive*
 244 *regimes would be an Environmental Control. Similarly, another Environmental Control would*
 245 *be a process to conduct a risk assessment of the Target System or an access management*
 246 *policy. System Controls are implemented within a Target System. As systems may be*
 247 *sociotechnical, System Controls can, but need not be, technical. Examples include*
 248 *probabilistic, risk based, access controls, or a contract dictating terms with a vendor within the*
 249 *Target System.*

<i>Environmental Controls</i>	<i>System Controls</i>
<i>Access Management Policy</i>	<i>Access Controls</i>
<i>Conducting a Risk Assessment on the Target System</i>	<i>Probabilistic, risk based, access controls</i>
<i>Vendor Management Process</i>	<i>Contract terms for a vendor who performs some system functions.</i>

250 *Table 1 Comparison Of Environmental and System Controls*

251

252 **Customer**

253 A Role that receives, from the Applicant, a Configuration of the Target System. The term
 254 'receives' includes license, lease, purchase, and other forms of procurement and does not
 255 require payment. An Applicant may have multiple types of Customers, depending on sales
 256 channels, markets, industries, segments, and verticals. Customers need not pay for the Target
 257 System. A Customer may have other roles in the Target System (e.g. Threat Actor or At-Risk
 258 Party). Customers need not operate the Target System. They may be a distributor, resellers,
 259 installer, or otherwise repurpose the Target System for further delivery.

260

261 **Evidence**

262 An artifact that establishes facts that can be trusted and lend confidence to the truth of a
 263 Claim. In projects, there can be many sources of information, but what makes this evidence is

264 the support or rebuttal it gives to a Claim.⁸

265

266 **Functional Requirement**

267 A defined constraint on a system that affects the system’s environment outside the system
268 boundary.

269

270 **Harm**

271 An undesired Consequence of an Interaction.

272

273 **Interaction**

274 An action between a Threat Actor and At-Risk Parties or their proxies (e.g. data related to
275 those At-Risk Parties).

276

277 **Justification**

278 A statement supplied by the Applicant as to why an Interaction should be allowed in light of the
279 potential Risks. *In GDPR parlance, Justifications are a combination of purposes of processing*
280 *activities and legal bases*

281

282 **Necessary**

283 A characteristic of a proposed Interaction based on the need to meet Functional Requirements
284 or Non-Functional Requirements of the Target System.

285

286 **Non-Functional Requirement**

287 A defined constraint on a system that affects its operations within the system boundary.

288

289 **Non-contracted Party**

290 A Role not in contract with the Applicant but contemplated as part of the Target System. *An*
291 *internet service provider (ISP) for an internet connected device would be a Non-contracted*
292 *party, contemplated as needed by the Target System, but not in contract with the Applicant*

⁸ Ibid

293 *designer.*

294

295 **Other Party**

296 Any Role not performing a function in the Target System but that could interact with an At-Risk
297 Party or their proxy, such as data related to the party, by virtue of the Target System's
298 operation.

299

300 **Proportionate**

301 The notion that a measure of the Applicant's supplied Justification exceeds a measure of the
302 Risk against which it is compared. Note that measures need not be a simple risk calculation,
303 but may include factors of equity, fairness, or other ethical concerns.

304

305 **Operator**

306 A Role that operates the Target System to produce Benefit for others. Conventionally, this is a
307 worker whose labor is used to produce the output of the Target System.

308

309 **Resource**

310 A party whose existence is material to the Target System. *An example would be a data subject*
311 *of a data brokerage service.*

312

313 **Risk**

314 A measure of likelihood and severity of Harm using the Risk Factors under the Risk Model.⁹
315 For the purposes of this standard, Risk refers only to privacy related risks.

316

317 **Residual Risk**

318 A measure of Risk remaining after a change in the context, such as applying Controls.

319

320 **Risk Factor**

321 A characteristic used in a Risk Model as an input to determining the level of risk in a risk

⁹ Institute of Operational Privacy Design, Inc., Design Process Standard, v 1.0 (2021). Available at <https://instituteofprivacydesign.org/certification-standard/>

322 assessment.¹⁰

323

324 **Risk Model**

325 A representation that elaborates key terms and abstract factors that contribute to or negate
326 Harms (see NIST definition).⁷ This standard uses a specified Risk Model (see section 6).

327

328 **Role**

329 A party’s relationship to the Target System. A party may play multiple roles within one Target
330 System.

331

332 **Target System**

333 The system designed, developed, or deployed and scoped for evaluation under this Standard.

334

335 **Threat Actor**

336 A Role whose action could result in a Harm to an At-Risk Party. This standard defines four
337 categories of Threat Actors: Applicant, Contracted party, Non-Contracted Party, Other Party.
338 Threat Actors may be further classified by the Interactions they engage in (*e.g. Contracted*
339 *party call centers*).

340

341 **Threat**

342 A potential action by a Threat Actor that, if realized, could result in Harm(s) to At-Risk Parties.
343 For the purpose of the Risk Model used in this Standard, Threats are implied from the
344 category of potential Harm: processing of data, dissemination of data, attempted collection of
345 data, and invasions into personal space or autonomy.

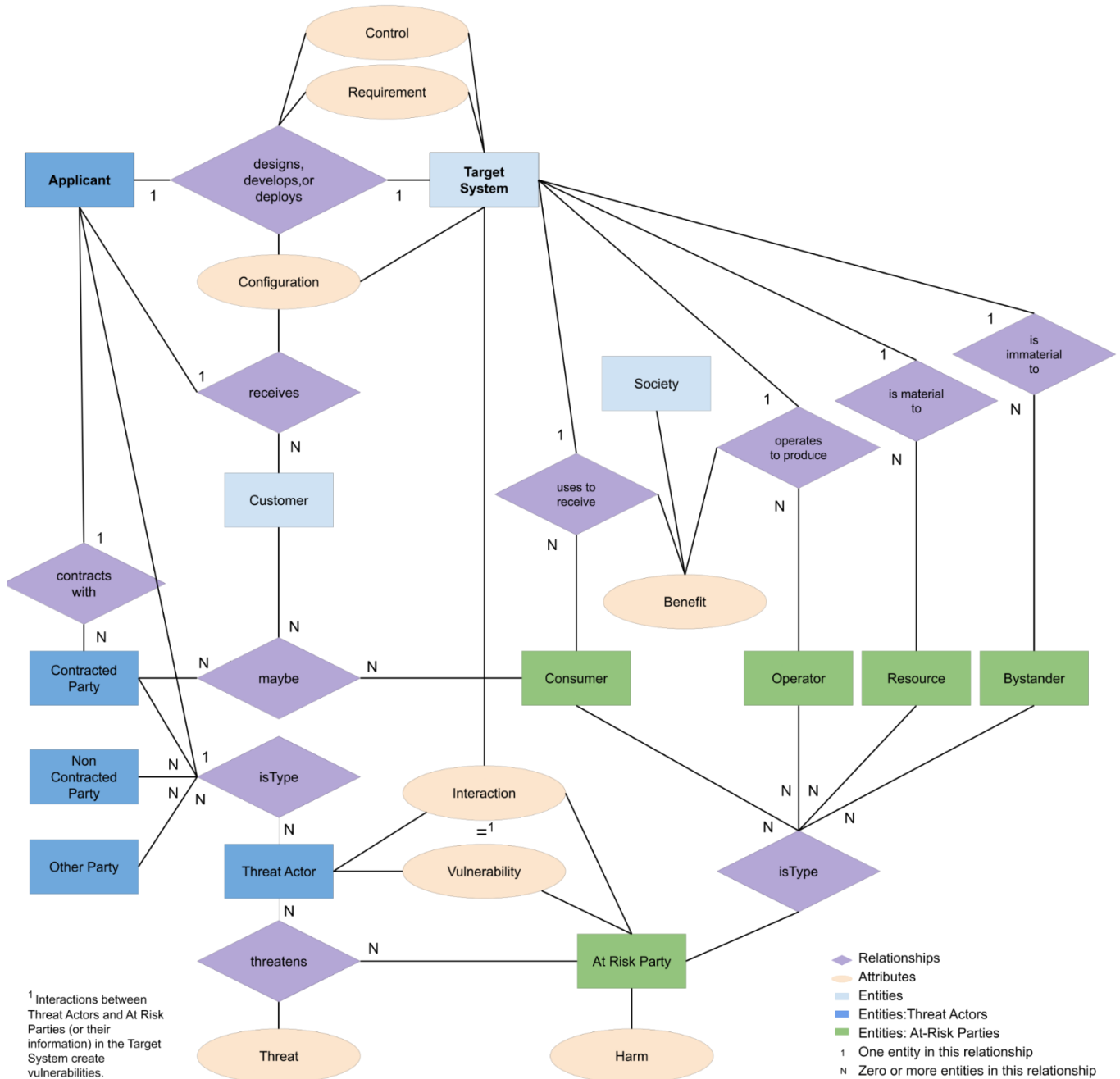
346

347 **Vulnerability**

348 A condition or state that puts a party at risk of experiencing Harm. For the purposes of the Risk
349 Model used in this standard, there are two vulnerabilities that arise from Interactions: (1)
350 Threat Actor interacts with a party or their data, and (2) Threat Actor has control, though not
351 necessarily possession, of a party's data.

¹⁰ NIST Cybersecurity Resource Center, Glossary, entry for risk factor.
https://csrc.nist.gov/glossary/term/risk_factor

352 Figure 2 is provided to help readers visualize the relationships between various defined
 353 entities and attributes. The primary relationship is between the Applicant and the Target
 354 System (shown in bold outline), of which there is only one of each, for the purposes of this
 355 Standard.



356 Figure 2 Entity Relationship diagram

357 Risk Model

358 A risk model is a construct that provides the basis for risk assessment of a product, service, or
359 business process. A complete risk model consists of component models for threats,
360 vulnerabilities, and adverse consequences, along with ways of representing likelihood and
361 impact severity. The component models reflect the chain of elements that result in risks, in
362 which threats exploit vulnerabilities resulting in adverse consequences. Risk models are
363 essential for risk assessment as they specify risks of concern in a given domain and define
364 how those risks can manifest. Not every threat will be capable of exploiting every vulnerability,
365 nor will every exploitation lead to every possible adverse consequence. The purpose of the
366 risk assessment is to identify those alignments of threats, vulnerabilities, and consequences
367 that are viable combinations for the target.

368 There are a variety of pre-existing privacy risk models, though most are missing one or more
369 components and are therefore incomplete. Applicants may leverage a pre-existing model or
370 develop one or more that are tailored to their domains of operation.¹¹ The assurance case at
371 the heart of this standard, however, must be constructed with reference to a specific privacy
372 risk model to standardize the analysis of the Claims, Arguments, and Evidence constituting the
373 case. Customized risk models would require significantly more review and analysis of the case
374 to determine if the risk model sufficiently and completely addresses the risks. Such flexibility
375 would also increase subjectivity and opportunities for gaming the standard, causing confusion
376 in the marketplace and regulators looking for standardization. The standard would be rendered
377 largely meaningless if each Applicant could utilize a different privacy risk model in their
378 assurance case, and consistently evaluating those cases would become unmanageable.
379 Therefore, this Standard requires Applicants to employ the common privacy risk model defined
380 here. This model is general enough to accommodate all Applicants and Targets. The model
381 leverages Solove's Taxonomy of Privacy¹² problems, a widely held and used model of privacy,
382 and defines different types of:

- 383 ● Vulnerabilities
- 384 ● Threats
 - 385 ○ Actions
 - 386 ○ Actors
- 387 ● Consequences
 - 388 ○ Harms

¹¹ The IOPD Design Process Standard v 1.0 allows organizations complete flexibility in defining their risk model and selecting their risks.

¹² Solove, Daniel, A Taxonomy of Privacy (2006), University of Pennsylvania Law School. Available at https://scholarship.law.upenn.edu/penn_law_review/vol154/iss3/1/

389 ○ At-Risk Parties

390 Explication of likelihood and severity is left to the Applicant. The included table (Figure 3)
391 details this model. The model defines two Vulnerabilities, each of which can be exploited by
392 two actions (resulting in four threat actions). The two Vulnerabilities and corresponding threat
393 actions are:

394 ● **Vulnerability 1:** Threat Actor interacts with At-Risk Parties or data related to At-Risk
395 Parties

396 ○ **Threat action I:** Threat Actor invades personal space or disrespects autonomy

397 ○ **Threat action II:** Threat Actor attempts to collect or solicit information

398 ● **Vulnerability 2:** Threat Actor has control of data related to At-Risk Parties

399 ○ **Threat action III:** Threat Actor processes information

400 ○ **Threat action IV:** Threat Actor disseminates information

401 These four threat actions can be taken by any of four types of Threat Actors: the Applicant,
402 Contracted Parties, Non-contracted Parties, and Other Parties. This results in 16 potential
403 Threats (e.g. a potential action by a Threat Actor).

404 Each of the different threat actions results in exactly one of a set of related Harms. Those
405 Harms follow the categorization of privacy harms under Solove's taxonomy.

406 **Threat action I:** Threat Actor invades personal space or disrespects autonomy (which can
407 lead to)

408 ● physical or psychological intrusion or interference with decision making (i.e. invasion
409 harms)

410 **Threat action II:** Threat Actor attempts to collect or solicit information (which can lead to)

411 ● surveillance, interrogation (i.e. collection harms)

412 **Threat action III:** Threat Actor processes information (which can lead to)

413 ● aggregation, secondary use, identification, insecurity, and exclusion (i.e. information
414 processing harms)

415 **Threat action IV:** Threat Actor disseminating information (which can lead to)

416 ● disclosure, exposure, increased accessibility, distortion, breach of confidentiality/trust
417 (i.e. information dissemination harms)

418 The model contains four different types of At-Risk Parties, which are: Consumers, Operators,
419 Resources and Bystanders. Each of these four groups of At-Risk Parties can be impacted by
420 any of the four threat actions (and corresponding harms) perpetrated by any of the four Threat
421 Actors leading to a total of 64 (4*4*4) potential risks. Not all risks may be pertinent to all Target

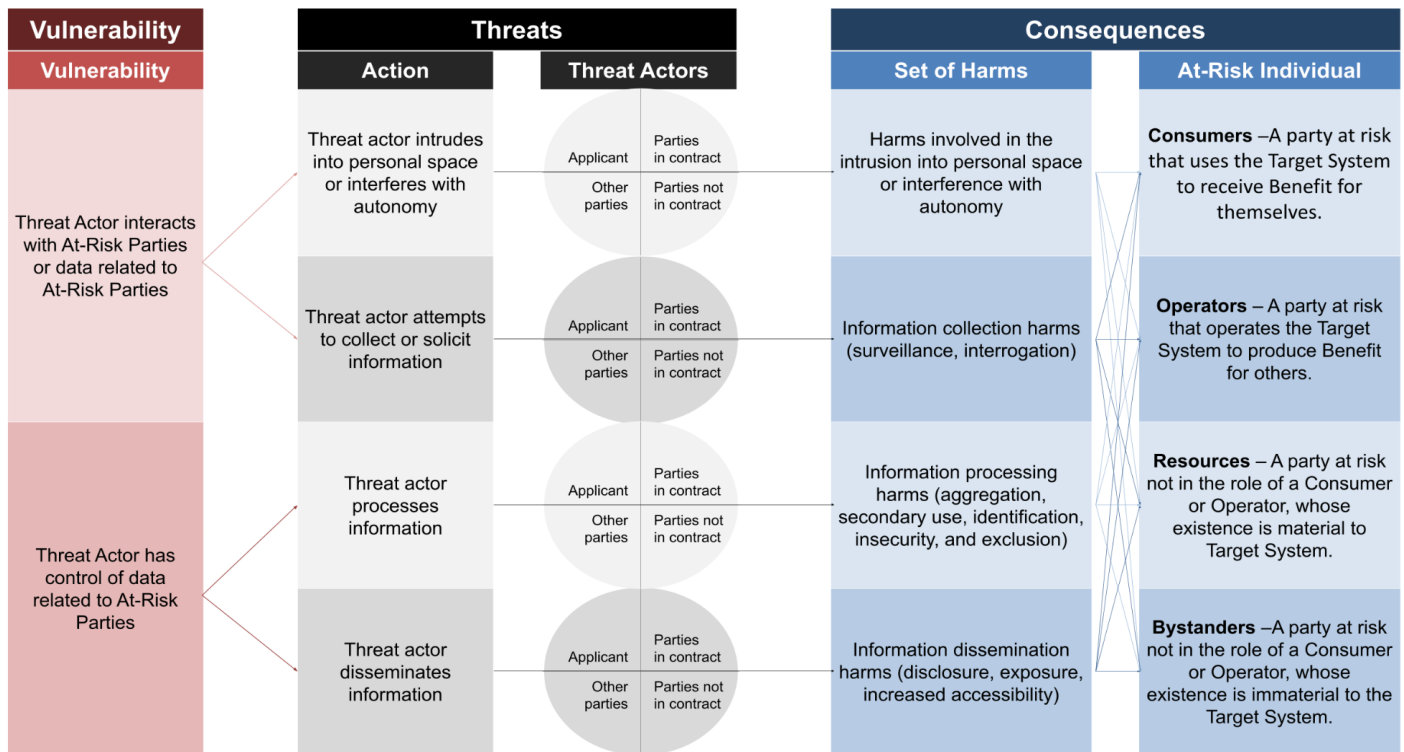
422 Systems. Furthermore, the Applicant will scope the Risks they wish to address when applying
423 the Standard, descoping risks due to negligible likelihood or impacts or due to other
424 considerations, such as analysis costs or market demands.

425 *Example risk: the Applicant (a Threat Actor) processes information (a threat action) of a*
426 *Consumer (an At-Risk Party) considered a secondary use of data (a Harm).*

427

428 *Example risk: a potential client (a Non-Contracted Party / Threat Actor) of the Applicant asks*
429 *(a threat action) an employee (an Operator / At-Risk Party) during a marketing call (an*
430 *Interaction which creates a Vulnerability) being made by the employee a personal question (a*
431 *Harm, specifically a collection harm).*

432



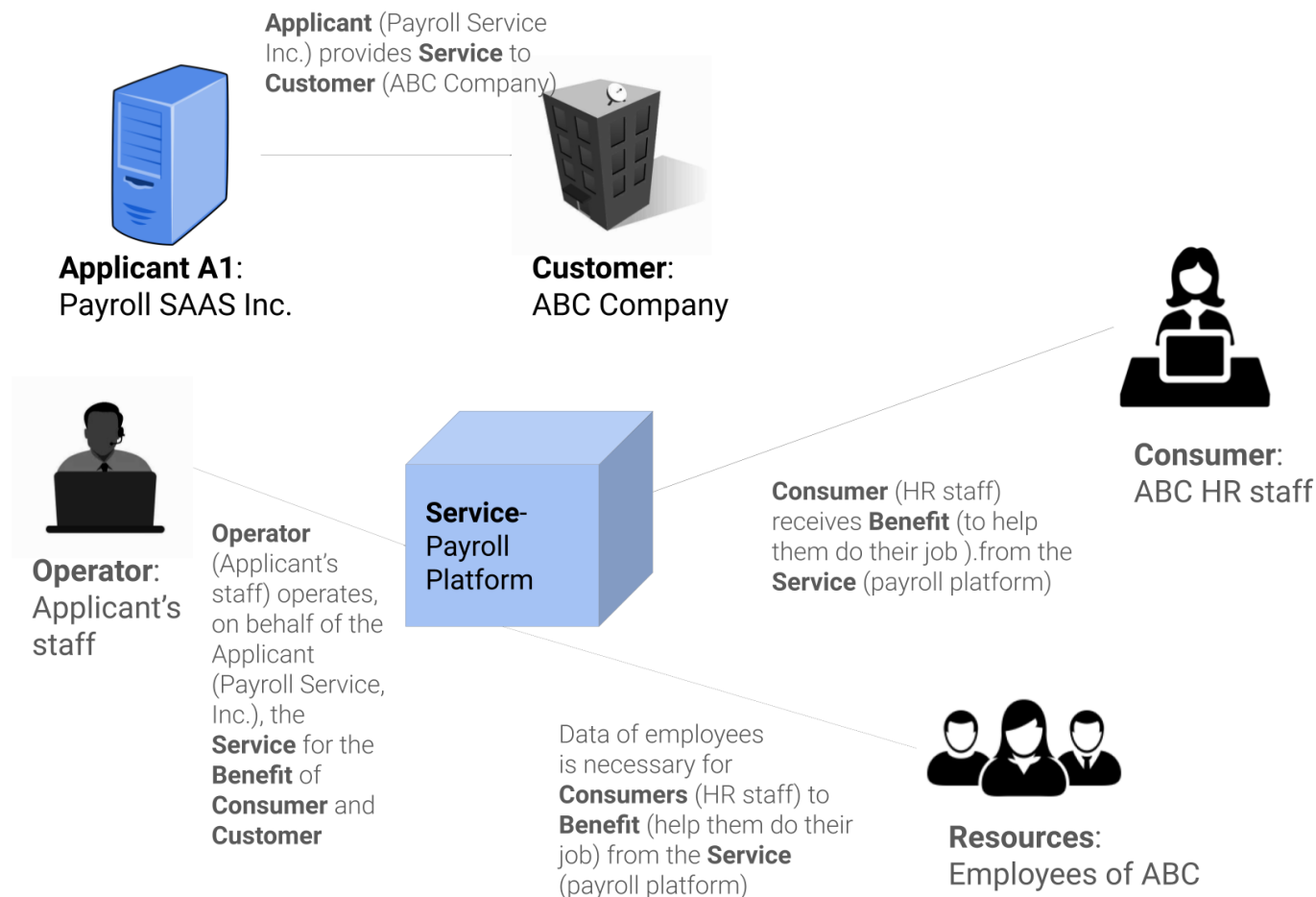
433

434 *Figure 3 Risk Model illustrating relationships between Vulnerabilities, Threats and*
435 *Consequences in the model.*

436 Note that Roles (both Threat Actors and At-Risk Parties) may shift depending on the
437 perspective taken from the context of the Applicant, the Target System, and that system’s
438 requirements. *If the perspective is that of a platform owner as Applicant (“Applicant A1”), for*
439 *example, then the Target System is a service (e.g., the payroll platform). The recipient*
440 *company is the Customer. HR staff would constitute Consumers (i.e. they receive the benefit of*
441 *the platform as it makes their job easier), company employees whose information has been*

442 uploaded by the HR staff would be considered Resources (i.e. they are material to the
443 service). See Figure 4.

444



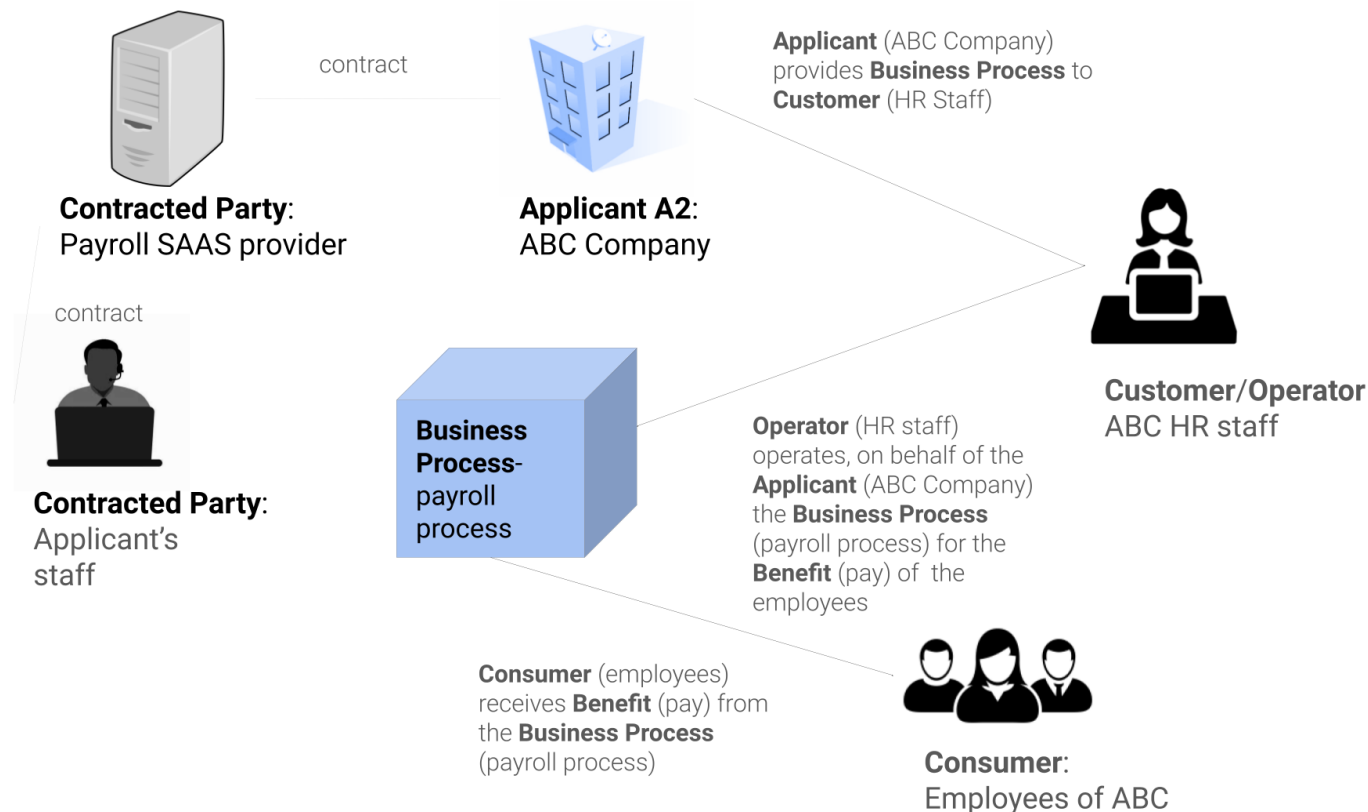
445

446 *Figure 4 Example of a Payroll Platform service showing the relationships of various parties.*

447

448 *If, however, the Applicant is the company (“Applicant A2”) using the platform to provide payroll*
 449 *to their employees, the analysis shifts. The platform owner is a Contracted Party and the*
 450 *company’s employees might now be considered Consumers. Why? Because the context of the*
 451 *Target System has changed. The service has shifted. Whereas the platform owner was*
 452 *providing a payroll system service, Applicant A2 is providing a business process (e.g., payroll*
 453 *process). HR staff are Operators, operating the payroll process to pay employees. Employees*
 454 *are now the Consumers, receiving the benefit of the business process. The platform is merely*
 455 *a tool in the business process of paying employees. This is a nuanced understanding, but*
 456 *required to construct the appropriate chain of actors and actions. See Figure 5.*

457



458

459 *Figure 5 Example of a payroll process using the payroll platform service in Figure 4 showing*
460 *the relationships of various parties.*

461

462 *Consider another short example. In a rideshare app, where the company providing the app is*
463 *the Applicant, both drivers and passengers are Consumers of the app. The Target System is*
464 *the app whose requirement is to match drivers and passengers. But if a driver were to apply*
465 *the Standard to their service, a privacy-respecting ride, the perspective changes. The driver is*
466 *the Operator of the ride service, the passenger is the Consumer. The app isn't providing the*
467 *ride, they are just a Contracted Party and, consequently, a Threat Actor.*

468

469 Context is crucial in the analysis of the Risk Model and definition of the Target System.

470 Scope Selection

471 Scoping is a critical first step, before applying the Standard to a Target System. Scoping
472 includes

- 473 • Defining the Target System
- 474 • Identifying the intended Customer(s)
- 475 • Identifying the classes of Risk treated (including a delineation of the Threat Actors and
476 groups of At-Risk Parties.)
- 477

478 Defining the Target System

479 The Applicant must first identify the product, service, or business processing being provided by
480 the Applicant to the intended Customer. This can be done using a plain English description of
481 the product, service, or business process, including intended purposes, uses, and basic
482 functionality. Where the boundaries are unclear, such as systems that interface with other
483 components, related or consuming systems, the Applicant's responsibilities should be made
484 clear. The Applicant should also make clear whether their role is as a designer (i.e. they make
485 basic design decisions and document the result of that decision), a developer (i.e. they take a
486 design and construct a live functioning instantiation of that design), or the deployer (i.e. they
487 take an instantiation and deploy it in an operational environment) of the Target System.
488 Applicants may take on multiple roles, but the description of the Target System should make
489 clear which roles Applicants play and for which components of the system.

490 Applicants must further delineate the Target System with Functional and Non-Functional
491 Requirements. These specific constraints define what the system is supposed to do and how it
492 is supposed to do it, which helps narrow the scope (*e.g. defining a Target System as a*
493 *computer program developed by the Applicant is not as helpful as a computer program which*
494 *adds numbers with up to 10^{100} and with a precision to 99 decimal places*). Functional and Non-
495 Functional Requirements that have no bearing on the system's Risk need not be included,
496 though the Applicant should conduct an analysis to ascertain that. Note that providing
497 Functional and Non-Functional Requirements is also part of Evidence 2.1.1 in Claim 2.

498 The Target System should be scoped from the perspective of the Applicant. *For example, the*
499 *WordPress Foundation designs and develops the software product, WordPress. Customers of*
500 *this organization, such as WordPress.com, deploy the software in various environments.*
501 *Some of them have customers that may design websites deployed on WordPress instances.*

502 *The Applicant could be WordPress Foundation, in which case the Target System is the*
503 *software (i.e. product), Wordpress.com, in which case the Target System is the hosting*
504 *platform (i.e. service), or the website using wordpress.com, in which case the Target System is*
505 *the website (i.e. service).*

506

507 Identifying the Customers

508 Applicants may have different sales channels, markets, industries, verticals, or other
 509 segments. Applicants must identify the distinct types of Customers that they serve, at least to
 510 the degree that those Customers receive distinct Configurations. Customers may warrant
 511 differing Configurations because of their varying risk profiles (e.g. government customer
 512 channels will have different risk profiles than private sector customer channels), Identifying
 513 Customers can be complex for large, multi-channel products and services. Applicants need
 514 NOT scope every Customer channel to apply this Standard. For instance, an Applicant may
 515 decide to only analyze or certify their consumer market.

516 Customers should not be confused with Consumers, though they may sometimes be the
 517 same. Customers receive the product or service from the Applicant. Consumers use the
 518 product or service for some function. For example, Customers for a business process would
 519 be the recipient of the output of the process (e.g., the customer of the budgeting process
 520 would be the department receiving the budget; the customer of a shipping process would be
 521 the fulfillment department; the customer of a marketing campaign development process would
 522 be the department whose product is being marketed). A Consumer of a business process is
 523 the one who uses the business process to perform its function (e.g., the marketing
 524 department uses the marketing campaign development process to develop a marketing
 525 campaign). The Operators of a business process are the parties providing the process to the
 526 Consumer. In the marketing example, the Operators include the company (who provides the
 527 people to complete the process), marketing department management (who provides the steps
 528 of the process), and the information technology department (who provides the technology).

529

530 Identifying the Risks

531 The last part of scoping involves determining in-scope Risk. The Risk Model provides for 64
 532 distinct risks (four Threat Actors x four sets of Harms x four types of At-Risk Parties). It is not
 533 expected that Applicants address all 64 risks. Instead, Applicants are encouraged to narrow
 534 the scope. There are two standard approaches to selecting risks. Scoping Risk cannot simply
 535 reflect whether Controls are in place, ignoring Risk(s) which have not been treated.

536 **Approach One: Risk Subset Selection based on Intended Audience**

537 The Applicant selects Risks relevant to the audience for whom the Standard is being applied.
 538 For instance, if the Applicant wishes to showcase to their target market the Applicant's
 539 reduction of Risk from particular types of Threat Actors then the Applicant is free to choose
 540 those limited risks. Perhaps also the Applicant is only concerned about data sharing related
 541 risks and thus selects harms related to information dissemination. Whatever the scoping
 542 decision, the Applicant should provide a reasonable Justification for the scope.

543 **Approach Two: Risk Subset Selection based on relevance of Risks**

544 The Applicant selects all 64 risks in the Risk Model. Then the Applicant systematically reviews

545 each risk and eliminates risks that are 1) not relevant to the Target System or 2) where the
546 risks are negligible.

547 Some risks may not be relevant to a particular Target System. For instance, maybe the Target
548 System does not involve any Bystanders or Bystander data. Making note of this could
549 eliminate whole classes of risk. In the example where Bystanders are not relevant, 16 risks are
550 eliminated from consideration.

551 Some risks may be negligible, in either likelihood of occurrence or impact to At-Risk Parties.
552 This would not include Residual Risks, the measure of risk after Controls have been applied,
553 but Risks at the outset. For example, the Applicant might assert that risks related to
554 information sharing harms are negligible because information is only shared internally¹³. In
555 general, scoping of risks is at the discretion of the Applicant, who must describe the basis for
556 their decisions.

¹³ This is not to say this is a valid Justification for dismissing information sharing related harms.

557 Organization of the Assurance Case

558 The assurance case in this standard follows a Claims, Argument, Evidence (CAE) structure.
559 Claims are subject to Arguments, which are supported by Subclaims or Evidence. Usually, the
560 Applicant need not create a privacy assurance case from scratch - the preliminary work has
561 been done by the IOPD Standards Committee in drafting this standard. Because the case has
562 been laid out, Applicants are also not free to alter the verbiage of the Claims, Arguments, or
563 Evidence statement, except where latitude is granted to populate the statement with selected
564 options. Applicants are tasked with selecting certain arguments relevant to their Target
565 System. Applicants are also tasked with selectively applying Claims, Arguments, and Evidence
566 to in-scope Risks. Ultimately, the Applicant must provide the Evidence based on their
567 selections. There are two deviations from this that Applicants should be aware of.

568 For the purpose of Claim 6 “Benefits Outweigh Residual Risk”, the Applicant must, for each in
569 scope Residual Risk, construct Argument 6.1 for their particular Target System and context in
570 which that Target System is designed, developed, or deployed. Depending on the Argument,
571 the Applicant will then need to construct Subclaims, additional Arguments, and Evidence to
572 support the Claim that Benefits outweigh Residual Risk.

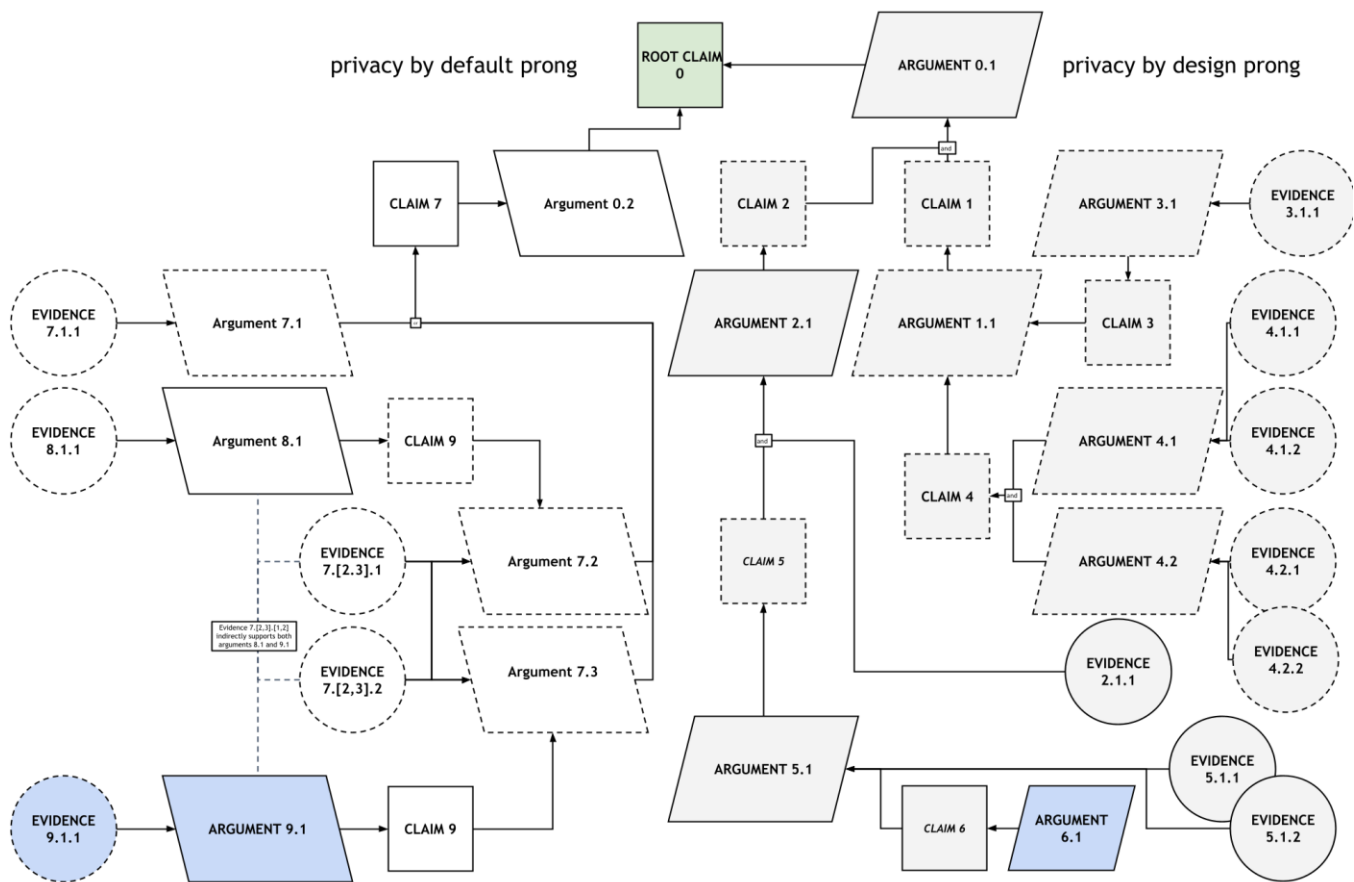
573 Similarly, in the Privacy by Default prong of the case, Applicants must construct an argument
574 for Claim 9 “Changes to the Configuration(s) as delivered to the Customer(s) would create an
575 undesirable balance of Benefits and Risks”. Applicants may use the same argument structure
576 for each Configuration delivered, though supported by differing Evidence, or Applicants may
577 provide distinct arguments for different Configuration(s). Regardless, each Configuration
578 delivered must be supported by the Claim that alterations would be undesirable.

579 Mandatory Claims, Arguments, and Evidence are indicated in the following case descriptions.
580 They are illustrated as solid borders in the diagram in the following section. Selective Claims,
581 Arguments, and Evidence (i.e. those where the Applicant must make a selection from in scope
582 risks or identified controls) are indicated as such in the case descriptions and illustrated with
583 dashed borders in the diagram.

584 **Case: Privacy by Design and Default**

585 The Privacy by Design and Default Case includes one root Claim, three supporting Claims,
586 and 10 Subclaims. Each Claim is supported by arguments which are further supported by
587 Subclaims or Evidence. Figure 6 contains the complete case flow from Evidence to the root
588 Claim (indicated in green). Shapes in blue indicate where the Applicant must complete the
589 argument with their own construction. Diagrams 2 and 3 detail the Privacy by Design and
590 Privacy by Default prongs, respectively, including the Claim, Argument, and Evidence
591 statements.

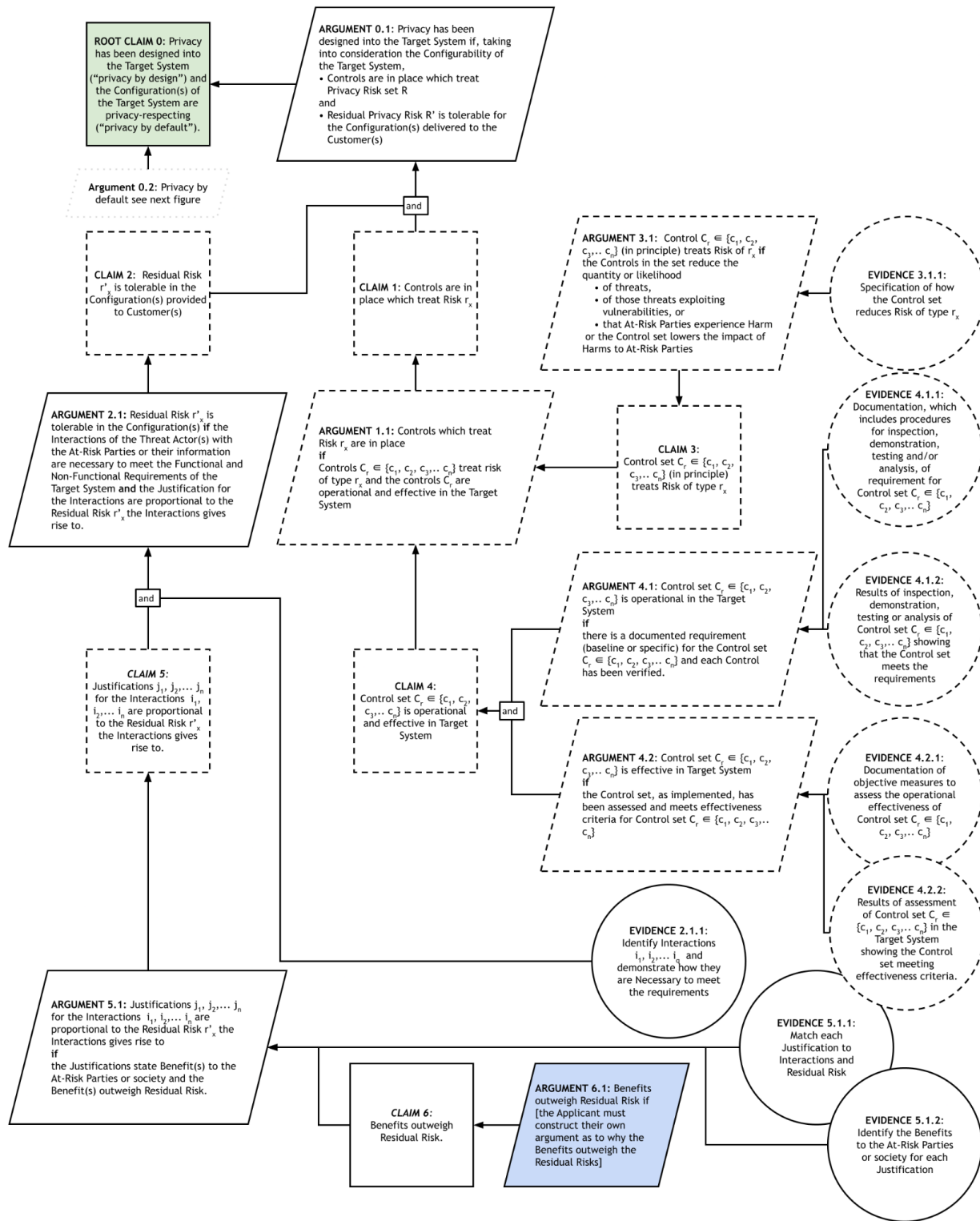
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Figure 6 Privacy by Design and Default Case Structure



595

596

Figure 7 Privacy by Design Case prong

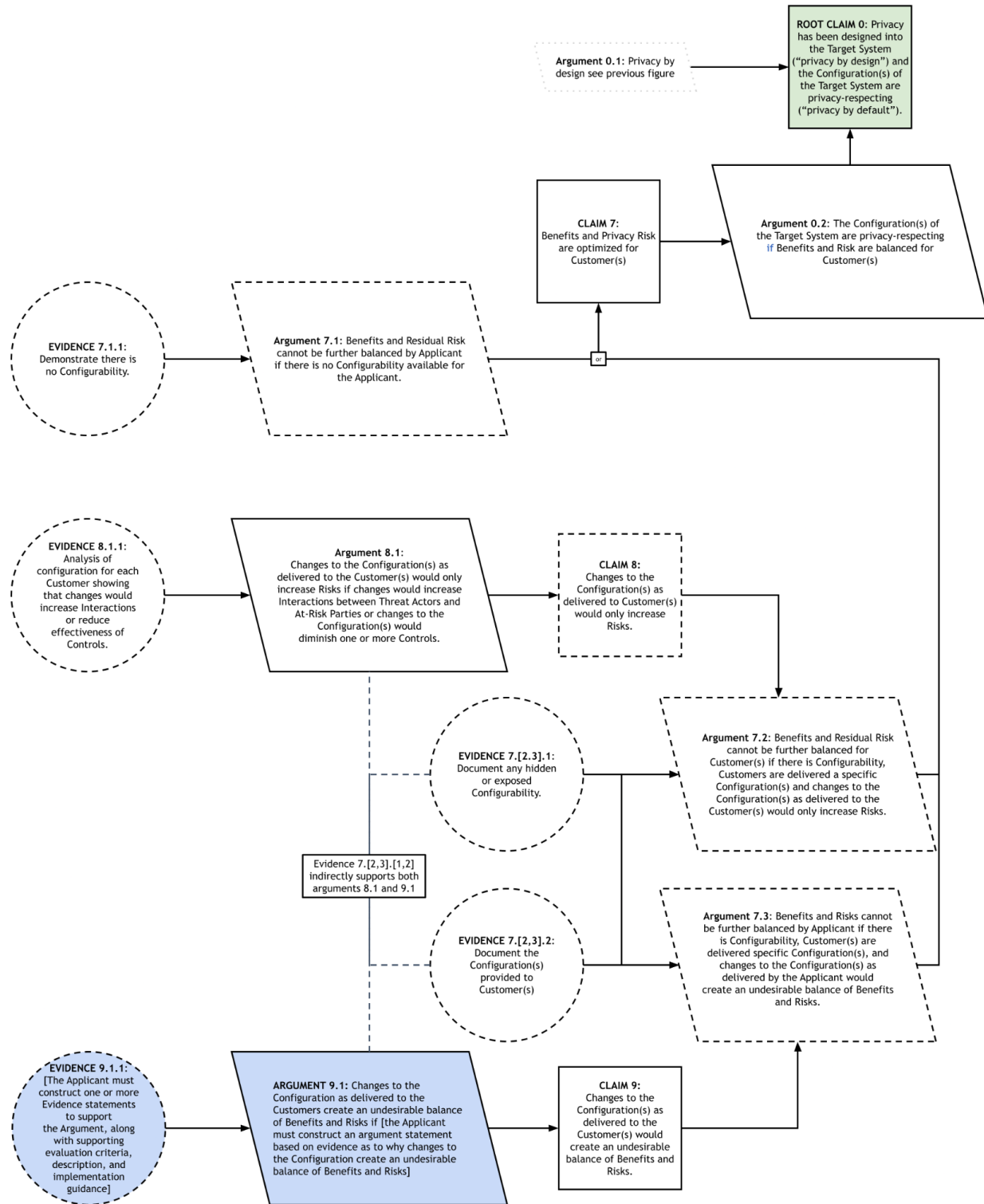


Figure 8 Privacy by Default Case prong

597
598
599

600 **Root Claim**

<p>Claim 0</p>	<p>Privacy has been designed into the Target System (“Privacy by Design”) and the Configuration(s) of the Target System are privacy-respecting (“Privacy by Default”).</p>
<p>Mandatory</p>	<p>Description: The root claim is essentially a restatement of the concept of privacy by design and default. There are two parts to the claim. First, that privacy has been designed into the Target System (i.e. the object of evaluation). When applied to the design, “privacy” can be thought of as a quality of the system. In other words, there is a thoughtfulness in the design that addresses privacy concerns. Applicants may note that, though the claim is about the design of the system, the subsequent arguments, subclaims, and evidence are not about the process of the design but rather the end results. The IOPD’s Design Process Standard covers the design, development, and deployment of systems with privacy taken into consideration at the beginning instead of being bolted on after.</p> <p>The second part of this claim restates what is meant for a Target System to exhibit “Privacy by Default.” Privacy by Default is more complex than Privacy by Design. It essentially means that, as delivered to Customers of the Applicant, the Target System’s settings strike a balance between Benefits and Risks.</p>
<p>Argument 0.1 Reasoning Step</p>	<p>Privacy has been designed into the Target System if, taking into consideration its Configurability, Controls are in place which treat Privacy Risk set R and Residual Risk set R’ is tolerable for the Configuration(s) delivered to Customer(s).</p> <p>Description: What does it mean to design privacy into a system to address privacy concerns? First, there is an understanding by the Applicant designing, developing, or deploying the Target System that systems create a set of Risks for parties, denoted R in the Argument statement. In other words, there is a chance that some Interaction(s) within the system will occur that will negatively impact a party and broadly that these Interactions fall under the umbrella of what’s considered a Privacy Harm. Once Risks are understood, the Applicant seeks to address those risks through Controls.</p> <p>Controls rarely eliminate Risks but are designed to reduce them. What’s left is the set of Residual Risks, denoted R’ in the Argument statement. Where Risks cannot be eliminated, the Residual Risks must be tolerable (see Claim 2).</p>

<p>Argument 0.2 Tautological Step</p>	<p>R denotes the set of risks selected in scoping by the Applicant. R' denotes the set of risks in R after controls have been applied. Individual risks within these sets are denoted r_x and r'_x, respectively. The references to Configurability and Configuration in the Argument statement take into consideration that some controls or functionality of the system may be enabled or disabled by default and enabled or disabled by the Customer or others. Controls need not be enabled in the Configuration to treat risks by default. They could be disabled because, for instance, the control limits the functionality of the system.</p> <p>Subclaims:</p> <p><u>Claim 1 Controls are in place which treat Risk r_x</u></p> <p><u>Claim 2 Residual Risk r'_x is tolerable</u></p>
	<p>The Configuration(s) of the Target System are privacy-respecting if Benefits and Risks are balanced for Customer(s).</p>
	<p>Description: Privacy-respecting is not an absolute. There is a balance between Benefits (to the Applicant, to Customers, to At-Risk Parties, to society, and other stakeholders) and Risk to parties. To be privacy respecting, the Applicant must balance these Benefits and Risks when delivering the Target System for use by the Customer(s). This is done within the confines of the Configurability of the Target System, giving Customers a Configuration to meet their needs without creating undue Risks for At-Risk Parties.</p> <p>Subclaims:</p> <p><u>Claim 7 Benefits and Risks are balanced for Customers</u></p>

601

602 **Claim 1: Controls are in place which treat Risk r_x**

Claim 1	Controls are in place which treat Risk r_x
Selective	Description: Controls are actions that reduce risk. The crux of this claim is that the controls are in place in the Target System.
Argument 1.1	Controls that treat Risk r_x are in place if Controls $C_r \in \{c_1, c_2, c_3, \dots, c_n\}$ treat Risks of type r_x and the Controls C_r are operational and effective in the Target System.
Reasoning Step	<p>Description: To be in place, Controls must be designed and operating effectively to appropriately reduce or eliminate risks to parties. Not every Control treats every risk type. Appendix II provides a noncomprehensive mapping of common privacy controls and the manner in which they address risk in this standard’s Risk Model. Assuming a Control treats a type of risk, that Control must be implemented, functional, and functioning effectively in the Target System. If all of these are true, then the claim can be justified.</p> <p>Note: having a Control in place does not mean that a Control must be actively preventing risk. A Configuration may enable or disable a Control. The claim here is that the controls, if enabled, will treat risk. The determination of whether a Control needs to be enabled by default is made as part of <u>Claim 2 Residual risk is tolerable in the Configuration(s) provided to Customers</u>. The Control may address risk not present in the default, may only be triggered if a risk materializes, or may address risk for particularly risk averse parties.</p> <p>“In place” merely means it is functionally available should it be needed.</p> <p>Subclaims:</p> <p>Claim 3 Control $C_r \in \{c_1, c_2, c_3, \dots, c_n\}$ (in principle) treats Risks of type r_x Claim 4 Control c_y is operational and effective in Target System</p>

603

604 **Claim 2: Residual Risk r'_x is tolerable in the**
 605 **Configuration(s) provided to Customers(s)**

Claim 2	Residual Risk r'_x is tolerable in the Configuration(s) provided to Customer(s)
Selective	<p>Description: Each Residual Risk remaining after application of Controls must be tolerable. The inclusion of Configuration(s) recognizes that not all risks may be present in the default due to some functionality being absent, and that not all Controls need be active if the risks they treat are not present. Customers are free to change the Configuration, subject to the Configurability of the system, to enable functionality or disable Controls, to meet their own needs and risk tolerance. But, the Configuration(s) as delivered to Customer(s) must be tolerable “out of the box”.</p>
Argument 2.1 Reasoning Step	<p>Residual Risk r'_x is tolerable in the Configuration(s) provided to Customer(s) if the Interactions of the Threat Actor(s) with the At-Risk Parties or their information are Necessary to meet the Functional and Non-Functional Requirements of the Target System and the Justification for the Interactions are proportional to the Residual Risk r'_x the Interactions give rise to.</p>
	<p>Description: Interactions resulting from the Configuration(s) must include only those Necessary to meet the requirements of the Target System. While additional Interactions, which introduce additional risk, may be enabled, the concern here is the Interactions contemplated while the Target System is in the specific Configuration. Necessity is the key to this part of the argument. If it is not Necessary, it should be left to subsequent configuration rather than enabled.</p> <p>For each of those Interactions, there must be a Justification, beyond its necessity to system requirements. Without a Justification, an unfounded system requirement could be established necessitating an Interaction (e.g. requirement: collect email addresses). Justification provides the reasoning behind the requirement, and ultimately, the Interaction (e.g. justification: to communicate with the user about their account). Further, Justification for those Interactions, both individually and collectively, must be Proportional to the Residual Risk(s) resulting from those Interactions. The proportionality of each Residual Risk is measured in Claim 5.</p>

<p>Argument 2.1 <i>Continued</i></p>	<p>Subclaims:</p> <p>Claim 5 Justifications j_1, j_2, \dots, j_p for the Interactions i_1, i_2, \dots, i_q are Proportional to the Residual Risk r'_x the Interactions give rise to.</p> <p>Evidence:</p> <p>Evidence 2.1.1 Identify Interactions and demonstrate how they are Necessary to meet the requirements</p>
<p>Evidence 2.1.1</p>	<p>Identify Interactions i_1, i_2, \dots, i_q and demonstrate how they are Necessary to meet the requirements</p> <p>Description: For each Interaction by each Threat Actor, in all Configuration(s) delivered to Customer(s), the Applicant must:</p> <ol style="list-style-type: none"> 1. document how a Functional or Non-Functional Requirement is directly dependent on that interaction; and 2. demonstrate that the same Functional or Non-Functional Requirement cannot be achieved without that interaction. <p>Evaluation Criteria: The Assessor must review, on a pass or fail basis, whether the Applicant has</p> <ol style="list-style-type: none"> 1. explicitly and comprehensively defined and documented each Interaction, 2. directly linked every Interaction in every Configuration delivered to Customer(s) to one or more Functional or Non-Functional Requirement, and 3. demonstrated how the removal of each Interaction results in at least one Functional or Non-functional Requirement being unachievable or severely impaired. <p>Implementing Guidance: During design, development, and deployment, the Applicant should review any interactions to ensure they support one or more Functional or Non-Functional Requirements. Additionally, Applicants should complete the following steps:</p> <ol style="list-style-type: none"> 1. Document each Interaction. 2. Document each unique type of Threat Actor and each of their potential Interactions with the At-Risk Parties or their data. Note that types of Threat Actors are more granular than the four classes of Threat Actors in the Risk Model used. A type of Threat Actor is a grouping of unique Threat Actors that shares a common profile of Interactions (e.g. customer

service agents or call centers, where the Applicant employs more than one call center).

3. Directly link each Interaction with the At-Risk Parties or their data by each group type of Threat Actor to at least one requirement.

For each Interaction, document how removing that Interaction results in at least one Requirement being unachievable.

606

607 **Claim 3: Control set C_r treats Risk of type R_x**

Claim 3	Control set $C_r \in \{c_1, c_2, c_3, \dots, c_n\}$ (in principle) treats Risk of type r_x
Selective	<p>Description: The intent of implementing controls is to reduce risk. This claim concerns a particular Control set treating a particular type of risk. This claim must be made for each Control set claimed to be in place by the Applicant and must address each Risk from the Risk Model that the Applicant has selected as in scope. While treatment of risk generally offers some broader means (e.g. transferring, accepting), the treatment in this standard is limited to the application of Controls which reduces risk per the factors in the argument below.</p> <p>This Claim is selective in that Applicants must itemize the Controls they have in place in the Target System, map them to each of the Risks they have determined to be in scope, and select this Claim for each set of those Controls.</p>
Argument 3.1 Tautological Step	<p>Control set $C_r \in \{c_1, c_2, c_3, \dots, c_n\}$ treats risk of type r_x if the Controls in the set reduces the quantity or likelihood</p> <ul style="list-style-type: none"> • of threats, • of those threats exploiting vulnerabilities, or • that At-Risk Parties experience Harm <p>or the Control set lowers the impact of Harm to At-Risk Parties.</p>
	<p>Description: Risk treatment (i.e. reduction) can occur through one of four means:</p> <p>Reducing Threats: The Control set could reduce the opportunity of the Threat Actors (e.g. the Applicant, Contracted Party, Non-contracted Party, or Other Party) to act. Without opportunity, there is no threat. <i>If the associated risk is an action on data, deleting the data removes the Threat Actor's ability to act on that data (i.e. no data, no opportunity).</i></p> <p>Reducing Exploitation: The Control set could reduce the motivation of the Threat Actor (i.e. likelihood that the threat exploits vulnerabilities). <i>A contract clause to terminate the contract in case of breach of terms will disincentivize a Contracted Party to take advantage of data they may have on a party.</i></p> <p>Reducing Harms: The Control set could reduce the likelihood an At-Risk Party (e.g. Consumers, Operators, Resources, and Bystanders)</p>

experience Harms. This factor concerns threat materialization (i.e. threat materializing into a Harm). This occurs where there is some impediment (or difficulty) of the potential threat to materialize into something that impacts the party. *A Threat Actor may have data about a party and want to do something with it (i.e. the threat and the desire to exploit their possession), but if the data is encrypted, the Threat Actor will have a harder time thus the party is less likely to experience any Harm from the Threat Actor's actions.*

Reducing Impacts: The Control set could lower the impact, not just the likelihood of an impact. *Reducing the specificity of a medical record from "the patient visited an HIV specialist" to "the patient visited a doctor" may reduce the tangible impact should that information be shared with someone.*

Evidence:

Evidence 3.1.1 Specification of how the Control set reduces risk of type r_x

Evidence 3.1.1

Specification of how the Control set reduces Risk of type r_x

Description: This evidence is about providing a defensible statement that each Control in the set reduces risk through one of the four means listed in Argument 3.1. The Applicant need not provide proof nor real-world evidence of risk reduction but must provide a reasonable argument that the Control addresses the Risk in the way specified. See the description of Argument 3.1 for examples.

Evaluation Criteria: The Assessor will review each statement as to how each Control reduces corresponding in scope Risks. Each statement must:

- identify the Control,
- identify the Risk, including the Threat Actor, At-Risk Party, and Consequence,
- identify the means of risk reduction (threats, exploitations, harms, or impact),

state how that Control achieves the means.

Example: *"Deleting data about Consumers held by the Applicant reduces the quantity of Information Processing harms because future information processing cannot occur without data" includes the*

Control, the Risk (Applicant, Consumer, Information Processing harms), means (reduction of threats) and achievement of means (“future information processing cannot occur without data”).

The Assessor will further review the soundness of the achievement of means and reject those that are logically flawed or not based on available evidence.

Implementing Guidance: Applicants should think about how Controls reduce risk during the selection (i.e. requirements phase) and design of Controls, but ultimately, the statement construction may occur solely for the benefit of an Assessor. The Applicant should review the available literature (e.g. requirements documentation, external sources about control effectiveness) to construct the statement for the benefit of post-hoc review.

608

609 **Claim 4: Control set C_r is operational and effective in**
610 **Target System**

Claim 4	Control set $C_r \in \{c_1, c_2, c_3, \dots, c_n\}$ is operational and effective in Target System
Selective	<p>Description: Claim 3 covers whether there are Controls that treat Risk, but to have those risks addressed in the operation of a particular Target System, those Controls must be operational, meaning they work (e.g. <i>no good having a lock on a door that's broken</i>), and they are effective, meaning they actually reduce the risk they are meant to reduce (e.g. <i>the working lock isn't easily bypassed by strong push</i>). One important note is that a Control need not be enabled (e.g. <i>the door can presently be unlocked</i>). This is covered by the default state (i.e. <i>Configuration</i>) in which the Target System is delivered to Customers. <i>Continuing with the analogy, an organization could deliver a building with the door locked or unlocked, per the Customer's needs, this claim is about whether that lock works and works effectively at preventing people without keys from entering.</i></p> <p>This Claim is selective in that Applicants must itemize the Controls they have in place in the Target System and select this Claim for each Control set.</p> <p>This Claim has two parts, operability and effectiveness. Each part is supported by a separate Argument. Both Arguments must be made to establish the Claim.</p>
Argument 4.1 Evidentiary Step	Control set $C_r \in \{c_1, c_2, c_3, \dots, c_n\}$ is operational in the Target System if there is a documented requirement (baseline or specific) for the Control set $C_r \in \{c_1, c_2, c_3, \dots, c_n\}$ and each Control has been verified.
	<p>Description: To claim operability, there must be both a requirement for a Control set and verification that the Control set, as implemented in the Target System, meets the requirement. A requirement can come in the form of a baseline requirement that supports all systems of the Applicant or a specific requirement in the context of the Target System. To support the existence of the requirement, the requirement must be documented, and evidence (e.g. Evidence 4.1.1) of that documentation (e.g. entries in a supporting tool, written requirements) must be presented. Further, to be considered operational, each Control must be verified, through inspection, demonstration, testing, or by whatever means the</p>

	<p>requirement document or test case documentation specifies to evidence that the Control works. Verification should show that the Control is operational as designed. Effectiveness is addressed in Argument 4.2.</p> <p>Evidence:</p> <p>Evidence 4.1.1 Documentation, which includes procedures for inspection, demonstration, testing, and/ or analysis of the requirement for Control set $C_r \in \{c_1, c_2, c_3, .. c_n\}$</p> <p>Evidence 4.1.2 Results of inspection, demonstration, testing, or analysis of Control set $C_r \in \{c_1, c_2, c_3, .. c_n\}$ showing that the Control set meets the requirements</p>
<p>Evidence 4.1.1</p>	<p>Documentation, which includes procedures for inspection, demonstration, testing, and/or analysis of requirements for Control set $C_r \in \{c_1, c_2, c_3, .. c_n\}$</p>
	<p>Description: To claim a requirement exists for a particular Control in the Target System, there must be documentation that records this requirement. The Applicant must have a copy of or reference to available documentation. Further, merely having a requirement doesn't mean that the requirement was implemented, hence the need to verify that the requirement has been met and the Control set has been implemented. Verification of Control sets usually involves gathering evidence, validating evidence, analyzing evidence, and concluding whether it's operational. Evidence can be gathered through inspection, demonstration, testing, and/ or analysis. The process of verification must also be documented.</p> <p>Evaluation Criteria: To sufficiently evidence the existence of a requirement, the presented documentation must contain the following:</p> <ul style="list-style-type: none"> • a description, with enough specificity to facilitate implementation, of the Control set; and • one or more methodologies for verifying the implementation of the Control set in a system. The methodologies for inspection, demonstration, testing, and/or analysis must be written with enough specificity to provide an objective conclusion as to whether the Control set has been properly implemented. <p>An Assessor should review the documentation for each Control set presented to assess the sufficiency of the documentation in meeting the above criteria. Results are rendered as sufficient or insufficient.</p>

Evidence 4.1.2

Implementing Guidance: Many organizations have undocumented requirements, especially when it comes to Non-Functional Requirements. While it is important to document requirements, it's imperative when designing for privacy. Being able to clearly explain why system components affecting Risk are in place is central to the claim that Residual Risk is tolerable (see Claim 2).

Documentation can come in the form of some baseline system requirements policy or standard (e.g. "all systems must be resilient and have 99.99% uptime"). System specific Functional Requirements are typically found in system design documents or product/sprint backlogs in Agile development. Requirements may not be formal but must be recorded in a form accessible to the designers, developers, and deployers. Quality attributes (i.e. Non-functional Requirements) are commonly found in baseline requirements documentation, such as a corporate system standards document, including any external standards the Applicant applies. For applicable external standards, there should be some documentation or evidence, such as a policy document, that demonstrates the Applicant actually uses the standard.

Results of inspection, demonstration, testing, or analysis of Control set $C_r \in \{c_1, c_2, c_3, .. c_n\}$ showing that the Control set meets the requirements

Description: Control set requirements or test documentation must include a method of assessing the operation of the Control set in a particular system. This evidence is about showing that such an assessment took place and that the results of the assessment show that the Control set is operational. The method of assessment is left to the Applicant, the Control designer, or an independent body.

Evaluation Criteria: The methodology of the Control set assessment must identify the required evidence to support evaluating Control set operationality. To determine if this evidence is sufficient,

- the Control set assessment must match the assessment methodology, and
- a conclusion must be rendered (and supported by evidence) that the Control set is operational

In the event of a large number of Control sets, it is sufficient for the Assessor to randomly select a sufficient number of sample Control set assessments to give a 95% confidence level that all the Control sets meet the evidence criteria. Any assessment that uses statistical

	<p>sampling must include the methodology and resulting confidence level.</p> <p>Implementing Guidance: Because of the vagaries of assessment of Control set operability, it is important to have a central repository and a process for assessment performance. This process should include timely re-reviews and version control, in the event of potential material changes to the Target System. The repository should note the date the assessment was performed and any relevant Target System version, and maintain copies of the assessment evidence and a conclusory statement. In the event of a conclusion of non-operability of a Control set, the Control set should be reassessed after completion of any remedial actions undertaken.</p>
<p>Argument 4.2 Evidentiary Step</p>	<p>Control set $C_r \in \{c_1, c_2, c_3, \dots, c_n\}$ is effective in Target System if the Control set, as implemented, has been assessed and meets effectiveness criteria for Control set $C_r \in \{c_1, c_2, c_3, \dots, c_n\}$</p>
	<p>Description: Operational effectiveness of a Control set describes how well an implemented Control set is functioning in order to mitigate specific Risks the Control set intends to treat. Effectiveness must be measured against an objective standard (i.e. Evidence 4.2.2).</p> <p>Evidence:</p> <p>Evidence 4.2.1 Documentation of objective measures to assess the effectiveness of Control set $C_r \in \{c_1, c_2, c_3, \dots, c_n\}$</p> <p>Evidence 4.2.2 Results of assessment of Control set $C_r \in \{c_1, c_2, c_3, \dots, c_n\}$ in the Target System showing the Control meeting effectiveness criteria.</p>
<p>Evidence 4.2.1</p>	<p>Documentation of objective measures to assess the operational effectiveness of Control set $C_r \in \{c_1, c_2, c_3, \dots, c_n\}$</p>
	<p>Description: The measures of operational effectiveness of a Control set describe whether the Control set operates consistently to a specified degree. Ideally, these measures should be objective, independently available, such as through a recognized standard, and independently verifiable. The Applicant may provide their own objective measures, though this may result in enhanced scrutiny by an Assessor. This evidence is about providing either external support for the objective measures used or providing internal documentation as to how the measures work, how they are</p>

objectively measured, and how they assure operation effectiveness.

Evaluation Criteria: For each Control set, a methodology must be presented to assess the operational effectiveness of the Control set. This methodology may be internal or external (e.g. *NIST 800-53A Rev.5 Assessing Security and Privacy Controls*). More scrutiny should be given to internal assessment methodologies that have not undergone peer review.

To determine if the evidence is sufficient, the presented methodology must:

- be based on objective criteria,
- be deemed applicable by an internal or external Assessor,
- be documented in a way that is understandable and self contained,
- be performable in a finite amount of time,
- state the following:
 - the type of the evidence to be gathered
 - the methods for gathering the evidence
 - the criteria for evaluating the reliability and sufficiency of the evidence
 - the process for assessing the Control set based on the evidence
 - the dependencies on which the assessment may rely on
 - the measure for which the Control set can be deemed effective or not effective

In the event the provided methodology presents a way to measure operational effectiveness on a spectrum, but without criteria to state whether the Control set is effective or not (e.g. “the Control set is x% effective”), the documentation must demonstrate the Applicant’s determination of effectiveness with sufficient justification, in context, of why that determination was made.

Implementing Guidance: Control effectiveness assessment methodologies should ideally be externally provided, either through a recognized standards body or from an independent entity with subject matter expertise in the Control’s functions. Similarly for Control Set effectiveness assessment methodologies, though this may be less likely, because of the combinatorial explosion possible for sets of controls. Having said that, a standard approach (e.g. boolean algebra, ‘but for’ analysis, etc.) may be applicable in general, obviating the need for custom predefined assessment methodologies for specific sets of controls. Independent parties need not be the ones conducting the assessment, though this provides stronger

Evidence 4.2.2	evidence that the results (evidence 4.2.2) are unbiased.
	Results of assessment of Control set $C_r \in \{c_1, c_2, c_3, \dots, c_n\}$ in the Target System showing the Control set meeting effectiveness criteria.
	<p>Description: This evidence is about showing that an assessment of operational effectiveness has been conducted for each Control, and the set as a whole, and that the results of the assessment confirm that the Control set is holistically effective. The method of assessment must match the documentation per Evidence 4.2.1.</p> <p>Evaluation Criteria: The methodology used to assess the effectiveness of the Control set must identify the required evidence to evaluate whether the Control set is effective or not. To determine if this evidence is sufficient,</p> <ul style="list-style-type: none"> • the Control set assessment must match the assessment methodology, and • a conclusion must be rendered (and supported by evidence) that the Control set is effective. <p>While the Control set assessment need not be conducted by an independent party, the relationship between the parties conducting the individual Control and/or Control set assessment and the operation of the Control set should be taken into account. Results should be scrutinized for any potential bias.</p> <p>In the event of a large number of Control sets, it is sufficient for the Assessor to randomly select a sufficient number of sample Control sets assessments to give a 95% confidence level that all the Control sets meet the evidence criteria.</p> <p>Implementing Guidance: Because of the vagaries of assessment of Control set effectiveness, it is important the Applicant maintain a central repository and a process for assessment performance. The repository should note the date the assessment was performed, maintain copies of the assessment evidence, and include a conclusory statement. In the event of a conclusion of non-effectiveness of a Control set, the Control set should be reassessed after completion of any remedial actions undertaken.</p>

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612 **Claim 5: Justifications for the Interactions are proportional**
 613 **to the Residual Risk r'_x the Interactions give rise to**

<p>Claim 5</p>	<p>Justifications j_1, j_2, \dots, j_p for the Interactions i_1, i_2, \dots, i_q are proportional to the Residual Risk r'_x the Interactions give rise to.</p>
<p>Selective</p>	<p>Description: There is a complex relationship between Interactions and Risks. One Interaction can lead to multiple related Risks. Similarly, multiple Interactions may contribute to one Risk. For each in-scope Risk, denoted r_x, the set of Interactions (between a potential Threat Actor and At-Risk Party) that contribute to that Risk, must be justified by the Applicant. A Justification is a statement indicating the reason the Interaction takes place in the Target System. Furthermore, each Justification must be Proportionate to the Residual Risk (i.e. the Risk remaining after Controls have been applied). In other words, the greater the Residual Risk, the stronger the Justification required.</p>
<p>Argument 5.1 Evidentiary Step</p>	<p>Justifications j_1, j_2, \dots, j_p for the Interactions i_1, i_2, \dots, i_q are proportional to the Residual Risk r'_x the Interactions gives rise to if the Justifications state Benefit(s) to the At-Risk Parties or society and the Benefit(s) outweigh(s) the Residual Risk.</p>
	<p>Description: The key element of this argument is that proportionality hinges on benefits to the At-Risk Party or society and that those benefits outweigh the Residual Risk. The Justification statements must have an explicit or implied Benefit. This Benefit is either directly to the At-Risk Party or society. Benefits to the Applicant cannot be considered here. Any Benefits to the Applicant come through meeting requirements, as shown in Evidence 2.1.1. Outweighing the Benefits need not be strictly based on utilitarian comparisons but may include ethical considerations, as described in Claim 10. Further, Benefits need not be siloed and consideration of multiple Justifications may be pooled to judge the proportionality of Interaction(s) and Residual Risk(s).</p> <p>Evidence:</p> <p>Evidence 5.1.1 Match each Justification to Interactions and Residual Risk Evidence 5.1.2 Identify the Benefits to the At-Risk Parties or society for each Justification</p> <p>Subclaims:</p> <p>Claim 6: Benefits outweigh Residual Risk.</p>

Evidence 5.1.1

Match each Justification to Interaction(s) and Residual Risk(s).

Description: The Applicant must perform a matching exercise to ensure that every Interaction in the Target System and every in-scope Risk has at least one Justification attached.

Evaluation Criteria: For each in-scope Risk put forth by the Applicant, the Applicant must identify the Interaction(s) in the Target System that give rise to that Risk. Further, the Applicant must link the sets of Interaction(s) and Risk(s) to one or more Justification statements.

Implementing Guidance: Ideally, Risks are identified, mitigated and justified as part of a risk management process during the design, development, and deployment of systems. Justifications for Interactions can generally be identified early on. The Applicant should have a good sense of the Justification prior to creating the Target System, but should employ, as part of its risk management practices, a procedure to ensure that Justification continues to align with and outweigh Residual Risks.

Evidence 5.1.2

Identify the Benefits to the At-Risk Parties or society for each Justification

Description: Each Justification statement must explicitly or implicitly include a Benefit to At-Risk Parties or society.

Evaluation Criteria: The Assessor will review Justification statements to ensure they:

- include one or more Benefits (If they do not include an explicit Benefit, the Benefit should be reasonably obvious to the Assessor.),
- clearly identify the beneficiary or have a reasonably obvious beneficiary that is apparent to the Assessor, and
- social benefits must provide external validation (e.g. law, policy paper, advocacy group)

Implementing Guidance: The Applicant should compose a list of Justification statements. For each Justification statement the list should explicitly identify each Benefit and beneficiary. An example list is provided below.

<i>Justification Statement</i>	<i>Benefit</i>	<i>Beneficiary</i>
<i>The interactions allowed for a personalized shopping experience.</i>	<i>Personalization, reduction in time spent finding items of interest (explicit).</i>	<i>Consumers (“Shoppers”)</i>
<i>The interactions disincentivize shoplifting.</i>	<i>Reduction in law enforcement expenditures to investigate crime. Enforcement of social contract to pay for goods and services (implicit).</i>	<i>Society</i>

Table 2 Example of justifications, benefits and beneficiaries

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615 **Claim 6: Benefits Outweigh Residual Risks**

Claim 6	Benefits outweigh Residual Risks
Mandatory	<p>Description: The Benefits of the product, service, or business outweigh the Residual Risks to the At-Risk Party. The measures of benefits and risks</p> <p>need not be done on a purely utilitarian scale, but may include ethical, societal, and/or other considerations.</p>
Argument 6.1 Evidentiary Step	Benefits outweigh Residual Risk if [the Applicant must construct their own argument as to why the Benefits outweigh the Residual Risks]
	<p>Description: The Applicant must construct an argument as to why the benefits outweigh any risks remaining (i.e. Residual Risks) after all controls have been applied. Only benefits to At-Risk Parties or society may be considered. Benefits to the organization are tied to the necessity of Functional and Non-Functional Requirements found in Evidence 2.1.1. Such an argument may include a balance of interests, policy concerns, ethical factors, and opinions of the stakeholders. There need not be one argument for all benefits and risks, but these can be classified and grouped, and the Applicant may provide multiple arguments to cover the entire range of benefits and risks in the Target System. Arguments should be written in the abstract and not include specific activities and risks. Evidence as to whether specific activities and risks have benefits that outweigh those risks should be documented in 6.1.[].</p> <p>The argument may also be supported by subclaims. In this case, the sub-claims should be intuitively obvious such that they need no additional supporting arguments or evidence.</p> <p>Evaluation Criteria: While normally reserved for evidence, evaluation criteria are provided here because Assessors will be tasked with evaluating the Argument statements provided by Applicants. Arguments must:</p> <ul style="list-style-type: none"> • use inductive or deductive reasoning as to why benefits outweigh risks. Such reasoning must be logically consistent and based on available evidence. • include objective evidence to support the conclusions <p>Implementing Guidance: Applicants should begin with a well-founded rationale of why they feel the benefits outweigh the risks. This</p>

	<p>rationale should be formalized into a logical argument that can be objectively validated. For instance, the argument might be that beneficiaries judged the benefits to them as worth the risk. This argument would be supported by evidence of the individual choice and their informed adjudication of this choice. Note, this may be a high bar. While obvious in many voluntary activities (e.g. <i>a party chooses to rock climb knowing the risks of death or injury</i>), many risks may not be so obvious, intuitive, or reasonably explained to affected parties. Particular consideration should be given to power imbalance and vulnerable groups (e.g. children, ethnic minorities, LGBTQ+, those with disabilities, or those with no choices, or who cannot stop or remove such a service, such as when dealing with the public sector, or who have to take on the service based on their Postal Code).</p> <p>Evidence:</p> <p>Evidence 6.1.[] [Evidence statement to be provided by the Applicant consistent with their Argument]</p>
<p>Evidence 6.1.[]</p>	<p>[The Applicant must provide evidence statements to support their Arguments]</p>
	<p>Description: The details of the evidence will depend on the arguments provided by the Applicant in Argument 7.1. The Applicant may provide multiple evidence statements in support of their Argument.</p> <p>Evaluation Criteria: The Applicant must provide Evaluation Criteria upon which the Assessor must review the evidence. The Assessor will review two items. First, they must review whether the evidence statement logically supports the Arguments. Second, they must evaluate whether the evaluation criteria assess the sufficiency of the evidence enough to support the Arguments.</p> <p>Additionally, once the evidence statement and evaluation criteria are assessed, the evidence needs to be assessed against the evaluation criteria provided by the Applicant.</p> <p>Implementing Guidance: The Evidence statement should be a direct restatement of the elements supporting the Applicant's constructed argument. Evaluation criteria should be written in plain language such that an external Assessor can evaluate the sufficiency of the evidence to support the Argument and, ultimately, the claim. Evaluation criteria can consider the existence of discrete elements or an analysis of elements resulting in some level of confidence as to the truth of the elements. Applicants need not supply Implementation Guidance to themselves, though such guidance may be helpful to standardize</p>

processes related to meeting the Standard in the future, especially where such evaluation must be applied to multiple Target Systems and for multiple risks that may evolve over time.

An output similar to the ICO's Legitimate Interest Assessment¹⁴ balancing test should be considered;

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¹⁴ <https://ico.org.uk/media/about-the-ico/disclosure-log/4017958/ic-109330-z1w4-attachment-2.pdf>

617 **Claim 7: Benefits and Residual Risks cannot be further**
618 **balanced by Applicant**

Claim 7	Benefits and Residual Risks cannot be further balanced by Applicant
Selective	<p>Description: In the context of this prong of the assurance case (“privacy by default”), balancing Risks and Benefits for Customers takes into consideration the Configuration handed to Customers and the further Configurability of the Target System. Claim 7 in the “privacy design” chain covers Benefits outweighing Residual Risk, so the assumption here is that has occurred. Therefore, this claim covers whether any system Configurability provided to Customers requires them to affirmatively make changes in the Configuration to increase risk, but presumably with commensurate Benefits. In other words, the design as delivered balances risk and benefits, but allows for changes to that balance. This claim is supported by one or more of these Arguments. Applicants may choose any or all but must make at least one Argument. The Applicant could, for instance, say there is no configurability in this feature of the Target System; there is Configurability in this feature, but changes would only increase risk; or there is Configurability in the remainder of the Target System but as delivered risks and benefits are balanced.</p> <p>Applicants should note the use of the term Customers. Customers are the recipients of the Target System and may or may not be Consumers. For instance, if the Applicant’s Customers are business entities who then provide a service to Consumers, the Customers are not the Consumers of the Applicant’s Target System. See definitions to determine overlap.</p>
Argument 7.1 Evidentiary Step	Benefits and Residual Risk cannot be further balanced by Applicant if there is no Configurability available for the Applicant.
	<p>Description: In situations where there is no Configurability (i.e. no changes which could affect Risk), any Configuration delivered to Customer(s) may be considered balanced within the scope of Target System’s design, developed version or deployed version. The reason this is considered balanced is because this is a comparative analysis and if there are no other options to compare against (because there is no Configurability), changes to balance are moot. Design, development, or deployment changes cannot be considered at this stage, in the privacy by default analysis. The Target System version is set in the privacy by design analysis and</p>

	<p>any questions of reduced risks in the version (rather than the Configuration) are addressed in Claim 2: Residual Risk r'_x is tolerable in the Configuration(s) provided to Customer(s).</p> <p>Evidence:</p> <p>Evidence 7.1.1 Demonstrate there is no configurability.</p>
<p>Evidence 7.1.1</p>	<p>Demonstrate there is no Configurability.</p> <p>Description: Changes to balance are moot where there is no Configurability (and the design addresses Risks, see Claim 2), but the Applicant must demonstrate that there is no Configurability. This may be a high burden since many systems have internal settings that may be adjusted (variables and such). The question becomes which of those settings have been exposed to the Applicant. No ability to (reasonably) change settings equates to no Configurability. This does not include the ever present ability of an Applicant to reengineer a system to alter its behavior. It is sufficient if settings are not exposed in a way that the Applicant would normally engage. Designers generally have much more leeway, developers a little less so, and deployers of systems generally have the least ability to configure. Due to the vagaries of systems, demonstration may come in many forms (e.g. screenshots of non adjustable settings, operations manuals). The Applicant should pick a method of demonstration that reasonably conveys a lack of Configurability.</p> <p>Evaluation Criteria: The Assessor should review the provided evidence and make an inference that it reasonably conveys that the Applicant has no available settings at their disposal. The Applicant need not provide incontrovertible proof nor need they demonstrate that they cannot, through extraordinary means, alter the behavior of the system. <i>For example, a non- technical operator of a website need not consider the ability to alter the code running the website (or inject unexpected commands through a webform). The same would not be the case for the developer building a web application.</i></p> <p>Implementing Guidance: Proper demonstration of no configurability will depend on the context of the Target System and the relationship of Applicant. Since designers have the broadest leeway, it will be difficult for them to argue that the design constraints limit configuration of the design. Developers may be able to argue that design requirements limit their developers. Deployers will have the easiest time demonstrating that the developed system they are provided by the developers provides no Configurability.</p>

	<p><i>A designer of a striking device (e.g. a hammer, mallet, etc) is limited by the materials and material sciences. They may further be limited by more specific goals (be able to strike a steel spike into concrete without breaking). But otherwise, the design is highly configurable. The designer may pass on some configurability to the engineer (i.e. the development task will bring the design to life). The engineer will still have some development options to consider. The end-user deploying the striking device at a worksite may be left with little configuration options, the striking device is a static tool. As a counter example, the design could allow for different headpieces depending on what's being struck, allowing for configuration by the end-user.</i></p>
<p>Argument 7.2 Evidentiary Step</p>	<p>Benefits and Residual Risk cannot be further balanced for Customer(s) if there is Configurability, Customers are delivered a specific Configuration(s) and changes to the Configuration(s) as delivered to the Customer(s) would only increase Risks.</p> <p>Description: If the system allows for the settings to be changed (i.e. the system has Configurability), changes will only increase the Risks, with no commensurate Benefit. For instance, a setting may turn off a control, with no upside. A setting could also create a Threat where one didn't exist (such as collecting data). If there is a change in Benefits, Applicants must look to Argument 7.3 to argue that any changes would upset the balance in an undesirable way.</p> <p>Evidence:</p> <p>Evidence 7.2.1 Document any hidden or exposed Configurability</p> <p>Evidence 7.2.2 Document the Configuration(s) provided to Customer(s)</p> <p>Subclaims:</p> <p>Claim 8 Changes to Configuration(s) as delivered to the Customer(s) would only increase Risks.</p>
<p>Argument 7.3 Evidentiary Step</p>	<p>Benefits and Risks cannot be further balanced by Applicant if there is Configurability, Customer(s) are delivered specific Configuration(s), and changes to the Configuration(s) as delivered by the Applicant would create an undesirable balance of Benefits and Risks.</p> <p>Description: This argument considers the balance between Benefits and Risks with the specific Configuration provided to specific Customers. Context may vary depending on the market (e.g. business to business, business to consumer, business to government), industry, vertical, or other factors that may adjust the</p>

<p>Evidence 7.[2,3].1</p>	<p>types of Threats, Vulnerabilities, Consequences, Threat Actors, or At-Risk Parties. Benefits need not necessarily outweigh Risk as other factors, such as ethics, fairness, or social policy, may contribute to the analysis.</p> <p>Evidence:</p> <p>Evidence 7.3.1 Document any Configurability hidden or exposed to Customers</p> <p>Evidence 7.3.2 Document the Configuration(s) provided to Customer(s)</p> <p>Subclaims:</p> <p>Claim 9 Changes to the configuration as delivered to the Customers would create an undesirable balance of Benefits and Risks</p>
	<p>Document any hidden or exposed Configurability.</p>
	<p>Description: To assess the balance of a Configuration, Configurability (i.e. available settings) must be identified. This includes settings visible to Customers, Consumers, or others, whether or not they can easily access or modify those settings. It also covers any hidden options requiring advanced configuration or developer tools, that may be available, and utilized by the Applicant to change the default Configuration(s) for Customer(s). Each configurable element must be explained along with its options, function(s), and effect(s) within the Target System. The Applicant may also provide Justification why some available settings are included in the documentation, such as they are not intended to be accessible settings or are beyond their normal skills and activities (<i>e.g. configuration files or changing values in code where the Applicant is not intended to be making such alterations</i>).</p> <p>Evaluation Criteria: The Assessor will review the documentation to determine that each setting is described in sufficient detail to ascertain:</p> <ul style="list-style-type: none"> • how that setting is set • what options are available • to which Functional or Non-functional Requirement the setting relates • what effect(s) the setting has on the Target System (e.g. turn on or off functionality, security or privacy controls). <p>The Applicant need not address Configurability that has a negligible</p>

effect on Risks (e.g. *changing the color mode, unless changing the color mode has an effect on Threat Actor making it more difficult for them to collect data*).

The Assessor may make an independent review of the Target System, including any environments into which the system is deployed, to ensure completeness of the documentation. This is especially important if the documentation provided by the Applicant contains noticeable gaps, lacks specificity, or has contradictory information. Design and development decisions and settings that are not visible or readily accessible may also need to be addressed, therefore Assessors should be familiar with the design and development process to determine if decisions have an impact on the Configurability (e.g. *the decision to develop a feature for iPhone and not Android distinguishes Configurations between two market segments*).

Implementing Guidance: The nature of this documentation will depend on whether the Applicant is a designer, developer, or deployer of the Target System. Deployers should look for settings provided in the Target System by the developer, either those clearly available (e.g. *an Administrators dashboard*) or described in documentation (e.g. *a configuration file*). The deployer should also consider the environment into which the system is deployed and whether settings in the broader environment might also be considered part of the Configuration of the Target System (e.g. *deploying on various databases where configuration of the database will also impact the risks of the data stored here*).

While not part of this evidence, but rather Evidence 8.[2,3],2, deployers must document not only the Configurability but what options were chosen.

Developers, having much more leeway, need to consider not only their decisions to include Configurability into the components they develop but how that decision may also be a Configuration option. Of course, if the decision is made solely by the designers and the developers have no authority to make decisions, there is no need to document that as part of the Configurability. It becomes extremely important that developers document decisions because some of those decisions may have significant impact.

Evidence 7.[2,3].2

Document the Configuration(s) provided to Customer(s)

Description: This evidence requires specifying the specific Configuration(s) provided to specific types of Customer(s), detailing setting options chosen. This list should mirror that provided in 8.[2,3].1 and extends that list to include the specific options chosen and match those options to the type of Customer(s) that option was selected for.

Evaluation Criteria: The Assessor will review the documentation for completeness with the following considerations:

- has the Applicant identified all of the Customer segments to which different Configurations are applied, and
- has the Applicant identified all of the selected settings consistent with the Configurability of the Target System as described in 7.[2,3].1.

Implementing Guidance: While documentation after the fact may be done (for instance in a retroactive analysis of the Target System for conformance with this Standard), it is recommended that first, the Applicant keeps a running record of the Configurability of the Target System, including effects, for Evidence 7.[2,3].1, and second, has a configuration repository to retain Configuration by Customer segment. This can be automated, in part, for large, diverse deployments. An even more robust documentation system could include Justifications for those Configuration selections, to avoid post- hoc Justification being provided to satisfy Claim 2.

620 **Claim 8: Changes to Configuration(s) as delivered would**
621 **only increase Risks**

Claim 8	Changes to Configuration(s) as delivered to Customer(s) would only increase Risks
Mandatory	Description: The Target System, in the Configuration(s) that it is delivered to Customers, is set to minimize Risks and, therefore, cannot be changed to reduce said risks further. Any change(s) made to the Configuration will raise risk, which could either increase the likelihood of occurrence or impact should risk materialize.
Argument 8.1 Evidentiary Step	Changes to the Configuration(s) as delivered to the Customer(s) would only increase Risks if changes would increase Interactions between Threat Actors and At-Risk Parties or changes to the Configuration(s) would diminish one or more Controls.
	Description: Any alteration(s) to the Configuration(s) as delivered to Customer(s) increases likelihood of Harm if said alteration(s) enables one or more Threat Actors to more easily or effectively engage with an At-Risk Party or their proxy, such as data, or such alteration(s) disables or reduces the effectiveness of one or more Controls. Evidence: Evidence 8.1.1 Analysis of configuration for each Customer showing that changes would increase Interactions or reduce effectiveness of Controls (Evidence 7.2.1) and (Evidence 7.2.2). As part of the argument preceding Claim 8, the Applicant must provide Evidence 7.2.1 and Evidence 7.2.2, which are incorporated to support this Argument.
Evidence 8.1.1	Analysis of Configuration for each Customer showing that changes would increase Interactions or reduce effectiveness of Controls Description: Applicant provides evidence, in the form of analysis, screenshots, source code with visual output, or other attestation that reasonably supports the Configuration provides effective Controls. Additionally, they must demonstrate that any alteration to said Configuration will weaken Controls or raise the likelihood that one or more Threat Actors will effectively engage with At-Risk Parties. Evaluation Criteria: The Assessor shall adjudicate whether the evidence supplied by Applicant reasonably supports the conclusion that changes to the Configuration for each Customer would increase

Interaction or weaken Controls. This is with respect to proving that Configuration for each Customer is set to minimize Threat Actor engagement with At-Risk Parties and any alteration to said Configuration weakens Controls.

Implementing Guidance: For each possible setting change, the Applicants need to review how that change would affect Interactions between Threat Actors and At-Risk Parties. Applicants are not required to consider every possible Configuration but should reasonably anticipate where individual changes to settings do not increase Interactions, but where multiple setting changes could have such an effect. The Applicant needs to also consider the effects of setting changes on Controls. Similarly, the primary focus is on individual settings disabling or directly weakening Controls. However, it is important to reasonably consider that the cumulative effect of multiple settings changes could weaken a Control where individual settings may not.

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623 **Claim 9: Changes to Config(s) would create undesirable**
624 **balance of Benefits and Risks**

<p>Claim 9</p>	<p>Changes to the Configuration(s) as delivered to the Customer(s) would create an undesirable balance of Benefits and Risks</p>
<p>Mandatory</p>	<p>Description: Settings are features of the Target System that can be enabled or disabled. The state of these settings is a Configuration. Different Configurations may be delivered to different Customers. Whether the position of a setting enhances or diminishes Benefits or increases or decreases Risk depends on the specific setting’s effect in the context of the design. This claim statement makes the assertion that changes to settings would be undesirable when considering the Benefits and Risks involved. Note that this is not a one size fits all for every Configuration delivered to every type of Customer. Different Customers operate in different markets, industries, and verticals, and thus engender different risks, with varying likelihoods and impacts to At-Risk Parties. Similarly, Benefits may be heavily dependent on these contextual factors as well, thus each Configuration should be viewed in light of the particular context in which it is deployed.</p>
<p>Argument 9.1 Evidentiary Step</p>	<p>Changes to the Configuration as delivered to the Customers create an undesirable balance of Benefits and Risks if [the Applicant must construct an argument statement based on evidence as to why changes to the Configuration create an undesirable balance of Benefits and Risks]</p>
	<p>Description: The Applicant must construct an argument as to why the balance between Benefits and Risk would be undesirable if the Configuration delivered to the Customer were altered. Only Benefits to At-Risk Parties or society may be considered. Benefits to the organization are tied to the necessity of Functional and Non-Functional Requirements found in Claim 2. Such an argument may include a balance of interests, policy concerns, or ethical factors, and opinions of the stakeholders. There need not be one Argument for all Configurations, Benefits, and Risks, but these can be classified and grouped, and the Applicant may provide multiple Arguments to cover the entire range of Benefits and Risks in the delivered Configurations.</p> <p>The Argument may also be supported by subclaims. In this case, the sub- claims should be intuitively obvious such that they need no additional supporting Arguments or evidence.</p>

Evaluation Criteria: While normally reserved for evidence, evaluation criteria are provided here because Assessors will be tasked with evaluating the Argument statements provided by Applicants. Arguments must:

- use inductive or deductive reasoning as to why the balance between Benefits and Risks would be undesirable. Such reasoning must be logically consistent and based on available evidence.
- include objective evidence statements to support the conclusions

The question of desirability need not be made from any party's perspective. In other words, the argument does not need to consider the subjective desires of any one party. The argument should appeal to normative ethical principles, legal or moral obligations, considerations of fairness, equity, and justice, and utilitarian weighing of Benefits and Risks. There is currently no agreed upon construction of an objective argument for the undesirability of a resulting Configuration change, thus it is up to the Applicant to demonstrate that they have thought about it and the Configuration was not the result of an accident, ignorance, or unsavory motivations, but rather careful deliberation.

Implement Guidance: Applicants should begin with a well-founded rationale of why they believe changes to the Configuration would be undesirable from a Benefits and Risk perspective. This rationale should be formalized into a logical argument that can be objectively validated. For instance, one argument might be that the affected parties judged the benefits to them as worth the risk. This Argument would be supported by evidence of the parties' choice and their informed adjudication of this choice. Note, this may be a high bar. While obvious in many voluntary activities (e.g. an individual chooses to rock climb knowing the risks of death or injury), many risks may not be so obvious, intuitive, or reasonably explained to individuals.

Evidence:

Evidence 9.1.[] [Applicant must provide Evidence Statement, Description, Evaluation Criteria and Implementation Guidance]

Evidence 7.3.1 and Evidence 7.3.2 As part of the Argument preceding Claim 9, the Applicant must provide Evidence 7.3.1 and Evidence 7.3.2, which are incorporated to support this Argument.

Evidence 9.1.[]

[The Applicant must construct one or more Evidence Statements to support the Argument, along with supporting evaluation criteria, description, and implementation guidance]

Description: The details of the evidence will depend on the arguments provided by the Applicant in Argument 10.1. The Applicant may provide multiple evidence statements in support of their Argument.

Evaluation Criteria: The Applicant must provide evaluation criteria upon which the Assessor must review the evidence. The evaluation criteria supporting this Argument should be substantially the same as the evaluation criteria provided in Evidence 6.1[]. The Assessor will review two items. First, they must review whether the evidence statement logically supports the Arguments. Second, they must evaluate whether the evaluation criteria assess the sufficiency of the evidence enough to support the Arguments.

Additionally, once the evidence statement and evaluation criteria are assessed, the actual evidence needs to be assessed against the evaluation criteria provided by the Applicant.

Implementing Guidance: The Evidence statement should be a direct restatement of the elements supporting the Applicant's constructed argument. Evaluation criteria should be written in plain English such that an external Assessor can evaluate the sufficiency of the evidence to support the Argument and, ultimately, the claim. Evaluation criteria can consider the existence of discrete elements or an analysis of elements resulting in some level of confidence as to the truth of the elements. Applicants need not supply implementation guidance to themselves, though such guidance may be helpful to standardize processes related to meeting the Standard in the future, especially where such evaluation must be applied to multiple Target Systems and for multiple risks that may evolve over time.